

1 **Assessing the impact of management on sea anglers in the**  
2 **UK using choice experiments.**

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## 14 **Abstract**

15 Recreational sea angling is a popular activity generating significant socio-economic benefits  
16 but can impact on fish stocks. The motivations of recreational sea anglers go beyond catch,  
17 with a diverse range of motivations relating to physical health and well-being. Heterogenous  
18 motives and the popularity of catch and release practices mean that applying commercial  
19 fisheries management goals (maximum sustainable yield) to recreational fisheries could result  
20 in reduced participation, increased non-compliance, and a subsequent loss of both market and  
21 non-market values generated through recreational angling activities. Hence, assessment of sea  
22 angler preferences for management is important for the development of appropriate  
23 management strategies. In this study, a choice experiment was conducted to assess sea anglers'  
24 preferences for changes in UK sea angling management measures. Stated preferences for  
25 catching, keeping, and releasing fish due to bag limits and minimum-landing sizes were  
26 assessed. Willingness to pay (WTP) estimates for marginal changes of catching the first sea  
27 bass on a trip were between £11 and £31 depending on whether the fish could be kept or  
28 released and between £11 and £28 for cod, respectively. WTP was much higher for fish caught  
29 and kept than caught and released suggesting that consumption of fish was an important  
30 motivation. Minimum size was the most considered choice attribute for respondents, while cost  
31 was less commonly considered. The implications of the findings are discussed in the context  
32 of future management of recreational fisheries.

33 **Keywords:** Stated Preference, Choice Experiment, Recreational Angling, Fisheries  
34 Management

35

36 **Highlights**

- 37 • UK anglers exhibit decreasing marginal utility for the amount of catch.
- 38 • Keeping the catch was more valuable than releasing it.
- 39 • Minimum size should be a key consideration for policy makers.

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## 41 **1. Introduction**

42 The belief that open access renewable resources are subject to unsustainable depletion was first  
43 introduced through the concept known as ‘The Tragedy of the Commons’ (Hardin, 1968),  
44 which highlights how harvesters maximising immediate personal gain leads to resource  
45 exhaustion and future scarcity for resources with unrestricted access (Suphaphiphat et al.,  
46 2015). Fisheries is an example of an open access resource that can be ‘rival but not excludable’,  
47 which means that the resource is not available to anyone else once it has been extracted (e.g.,  
48 harvested fish). Therefore, the conflicts among different user groups requires some form of  
49 management to ensure sustainable exploitation and maximise the societal benefits created  
50 (Arlinghaus, 2005).

51 Historically, fisheries management has focused on regulating commercial fisheries, but the  
52 inclusion of marine recreational fisheries (MRF) within fisheries governance has been limited  
53 (e.g. Potts et al., 2020). The potential for impact of MRF on fish stocks is recognised (e.g.  
54 Coleman et al., 2004; Cooke and Cowx, 2006; Hyder et al., 2017; Radford et al., 2018), leading  
55 to increasing inclusion in fisheries management with separate catch limits set for commercial  
56 and recreational fisheries (e.g. Ryan et al., 2016).

57 Motivations for recreational fishing vary greatly between individuals resulting in highly  
58 heterogeneous benefits (Arlinghaus et al., 2008; Johnston et al., 2010). These include benefits  
59 derived from catch, but also related to physical health and well-being like spending time in  
60 nature, socialising with friends, exercise, and relaxation (Birdsong et al., 2021; McManus et  
61 al., 2011). This means that the traditional management approaches used for commercial  
62 fisheries of Maximum Sustainable Yield (MSY) may not be appropriate for generating benefits  
63 from MRF (McManus et al., 2011; Arlinghaus et al., 2019). MRF catches, objectives, benefits,

64 and governance has led to conflict with commercial fisheries, especially where management is  
65 needed to prevent stock decline (Ngoc and Flaaten, 2010).

66 MRF can have significant economic and social benefits (e.g. Arlinghaus et al., 2019;  
67 Arlinghaus and Cooke, 2009; Cisneros-Montemayor and Sumaila, 2010; Cowx, 2002; Hyder  
68 et al., 2017, 2018; Hynes et al., 2017). Information on the social and economic benefits of MRF  
69 is needed for fair and equitable allocation of resources, but is often lacking (Hyder et al., 2014,  
70 2017, 2018, 2020). Data collection programs have been introduced to provide evidence for  
71 decision makers and to develop targeted policies to mitigate the impact of recreational fisheries  
72 on stocks (Hyder et al., 2014, 2017, 2018). Identifying and understanding the breadth and depth  
73 of recreational angler preferences for catch and regulatory characteristics is essential to  
74 developing effective fishing policies (Bennett and Blamey, 2001). It also provides decision  
75 makers with essential information to appreciate the different angling conditions and  
76 preferences (Paulrud and Laitila, 2004), which might impact on compliance and sustainable  
77 fisheries management strategies (Arlinghaus et al., 2019).

78 Sea angling, as one particular form of MRF, contributes to local and national economies and  
79 anglers gain benefits at least as much as their expenditures (tackle, bait, boat hire etc.) (e.g.  
80 Armstrong et al., 2013; Drew, 2004; Roberts et al., 2017). However, using expenditures as a  
81 proxy for benefits can be controversial as these methods do not account for the consumption  
82 of non-market goods and services (e.g. fish caught, angling experience). The difference  
83 between these costs and what anglers are willing to pay for their angling experience represents  
84 the consumer surplus (or non-market value) (Hynes et al., 2017). To estimate this non-market  
85 value, stated and revealed preference-methods can be used to examine the trade-offs anglers  
86 make through actual or hypothetical choices of angling experiences. While revealed preference  
87 methods use observable behaviour to examine trade-offs (e.g. travel time and cost versus  
88 fishing experiences - Drew, 2004; Hunt, 2005; Pascoe et al., 2014) such methods cannot be

89 used to assess goods or services that do not exist (e.g. future changes in fisheries regulations).  
90 In contrast, stated preference methods, such as choice experiments (CE), elicit preferences by  
91 asking individuals to choose between hypothetical experiences or goods described by several  
92 relevant attributes (Bateman et al., 2002). Such preference measures can be used to model and  
93 simulate fishery management outcomes at a larger scale (Lee et al., 2017) making them a  
94 particularly suitable method for informing policy decisions regarding changes in recreational  
95 sea angling management.

96 CE have been used to examine angler preferences for management in a range of settings  
97 including freshwater (Aas et al., 2000; Arlinghaus et al., 2014; Knoche and Lupi, 2016; Paulrud  
98 and Laitila, 2004) and MRF ( Hicks, 2002; Lawrence, 2005; Oh and Ditton, 2006; Oh et al.,  
99 2007; Carter and Liese, 2012; Anderson et al., 2013; Kenter et al., 2013; Lee et al., 2014; Lew  
100 and Larson, 2012, 2014, 2015; Carr-Harris, A., Steinback, S., 2020). Hunt et al. (2019)  
101 reviewed multiple MRF CE and suggested that site-specific models to study catch and  
102 environmental characteristics are popular and provide behavioural based policy insights, but  
103 they often do not produce WTP estimates for angling management options. In addition, many  
104 previous studies failed to define the frequency duration, method of payment or  
105 mandatory/voluntary nature of costs resulting in less-than-optimal welfare estimates (Johnston  
106 et al., 2017).

107 For this reason, a CE was designed to explore the preferences of UK recreational anglers for  
108 trips with varying catch and management characteristics for North Atlantic cod (*Gadus*  
109 *morhua*) and European sea bass (*Dicentrarchus labrax*). CEs are very flexible valuation  
110 methods, but caveats exist in producing reliable and valid WTP measures. Hypothetical bias  
111 and credible contingent policies can undermine the credibility of estimates. Here, we mitigate  
112 these issues using ex-ante (appropriate survey testing, design and protocols, binary question  
113 formats, clear descriptions of consequences of the choice) and ex-post strategies (attribute non-

114 attendance and protesters' responses). The results are discussed in the context of strategies for  
115 future management of recreational sea angling.

## 116 **2. Methods**

### 117 *2.1. Data collection*

118 Anglers' WTP for catching & keeping and catching & releasing due to management measures  
119 was estimated for two commonly targeted species: North Atlantic cod (*Gadus morhua*) and the  
120 European sea bass (*Dicentrarchus labrax*). Cod and sea bass were used as they are in the top  
121 ten species caught by sea anglers in the UK (e.g. Armstrong et al., 2013) and are also important  
122 commercial species, but stocks have declined in recent years (ICES, 2020a, 2020b). Previous  
123 choice experiments have utilised registers (such as licenses) to identify suitable target  
124 populations (Boxall and Macnab, 2000, Carr-Harris and Steinback, 2020). There is no sea  
125 angling licence in the UK and response rates to phone and mail surveys are low, making  
126 probabilistic sampling difficult and prohibitively expensive. Instead, a convenience sample was  
127 obtained by publicising the survey online through social media, e-newsletters and through key  
128 stakeholders on sea angling forums. Over 17,000 invitation emails (including links to an  
129 information page and the online survey) were sent directly to a broad range of recreational sea  
130 anglers including those who had participated in a previous angling survey (Brown 2012) and  
131 the Sea Angling Diary project (<https://www.seaangling.org/>). Invitation emails were also  
132 distributed to stakeholder contacts for distribution to their contacts. The online survey was  
133 implemented using Qualtrics (<https://www.qualtrics.com>) customised using JavaScript and  
134 html to be suitable for a CE (see <https://github.com/leeper/conjoint-example>). The survey  
135 consisted of seven sections measuring sea angling activity, views on data collection, views on  
136 fish stocks, the CE tasks, views on funding for sea angling, views on management of sea

137 angling and angler demographics. Only the CE section is reported here (see Brown et al., 2019  
138 for the full survey instrument).

139 To be consistent with utility maximisation theory, the attributes in a choice task should  
140 represent all characteristics relevant to angling trip choice. Practically, this is never possible  
141 due to the large sample size and cognitive burden it would place on respondents. Hence  
142 attributes were chosen to reflect those most relevant to angler choice and management  
143 measures of interest. To reduce the number of attributes whilst capturing preferences of  
144 relevance to future management measures, a catch disposition approach was adopted (Carter  
145 and Liese, 2012). As WTP for kept and released fish can be significantly different (Milon,  
146 1991), this approach facilitates the exploration of differences in angler preferences for quantity  
147 (bag limit) and size (minimum landing size) of different species (Carter and Liese, 2012).

148 An initial consultation with recreational fisheries experts and government representatives was  
149 held to determine attribute levels and the payment vehicle. Several payment mechanisms were  
150 tested for palatability in interviews with anglers. These included compulsory license fees,  
151 fishing costs, and increases in local taxes. All were assessed in terms of both interviewees'  
152 opinions and their acceptability amongst anglers. Consultation with recreational sea anglers,  
153 angling experts, and piloting revealed that introducing licences was highly controversial and  
154 that an angling development fund was the least controversial and most plausible payment  
155 vehicle. To increase trust in the payment mechanism, respondents were informed that the fund  
156 would be administered by an independent body and would only be used to benefit and further  
157 recreational sea angling. To reduce hypothetical bias respondents were reminded of their  
158 budgetary constraint and the consequentiality of their responses at the beginning of each choice  
159 card (Fig. 1). In addition, protests against the payment vehicle were identified through follow  
160 up questions asking respondents whether they would contribute to a sea angling development  
161 fund if one were immediately implemented. If an angler stated that they would not pay, then

162 their preferences were not used to estimate WTP as the respondent was not trading off the  
163 choice task attributes against the cost. These preparatory steps contributed to reducing  
164 hypothetical bias and to providing credible survey information (Johnston et al., 2017; Kataria  
165 et al., 2012; Morrison et al., 2000).

166 The attributes and levels used in both the choice task and experimental design are shown in  
167 Table 1. It should be noted that the bag limit, the total number of fish caught, and the number  
168 caught above the Minimum-Landing-Size (MLS) were presented to participants in the choice  
169 tasks, but were not included in the experimental design. Instead, they were derived from the  
170 design attributes that is coherent with the catch disposition model described in Carter and Liese  
171 (2012). For instance, the total number of fish caught was calculated as the sum of the number  
172 of fish that can be legally kept, the number released due to the bag limit, and the number  
173 released due to the MLS. Likewise, the bag limit was calculated from the total number caught  
174 minus the number released due to MLS and the number released due to the bag limit.

175 A discrete dichotomous choice format was adopted as a more dependable format for use in  
176 welfare analysis than other choice formats (Johnston et al., 2017). In each choice task,  
177 respondents compared two management regimes described using seven trip attributes (Figure  
178 1), versus a third option to do something else. This non-participation opt-out alternative created  
179 a way for respondents to avoid the choice tasks (Kontoleon and Yabe, 2003) without forcing  
180 respondents to choose an unfavourable scenario (Banzhaf et al., 2001; Louviere et al., 2000).  
181 Choice cards were derived using NGENE (Choice Metrics, 2018) adapting a Bayesian D-  
182 Efficient design, which has been found to be more efficient than factorial designs (Ferrini and  
183 Scarpa, 2007). Bayesian priors were based on parameters estimated from an initial pilot survey  
184 of 200 anglers.

185 To minimise respondent fatigue, each angler was presented with just four consecutive choice  
 186 tasks. An explanation of the choice context was provided alongside each choice task.  
 187 Respondents were prompted to treat each trip as identical except for the differences listed on  
 188 the choice cards (full choice cards are provided in Brown et al., 2019). The online survey was  
 189 configured to ensure respondents could only view the current choice card, with descriptions of  
 190 catch and management attributes available on each card. To ensure respondents had the  
 191 relevant knowledge and experience to make informed choices, choice tasks were tailored to  
 192 respondent’s angling experience by pivoting the species used in the choice tasks on the species  
 193 (cod or sea bass) that the individual had spent most time fishing for in the last 12 months. To  
 194 further ensure relevance of the choice scenarios, only anglers who had been sea angling in the  
 195 past 12 months were recruited.

196

197 **Fig. 1.** Example of a choice card used in the choice experiment showing the information provided and the trip  
 198 selection presented to the respondents. Additional functionality was provided that cannot be demonstrated that  
 199 included pop-up descriptions of trip characteristics to support respondents in making informed choices.

**Section D: Trip Choice Scenario D1**

Please compare **Trip A**, **Trip B** and **Trip C** in the table below and indicate which you would prefer to take. If **Trip A** or **B** is not desirable to you please choose **Trip C**. Please compare only the trips on this page and assume that the trips listed are identical except for the trip characteristics listed in the table.

These are hypothetical options and not necessarily based on current regulations. Imagine these are the only options available to you and remember that taking any trip would cost the amount shown and so reduce your ability to make other purchases. There is no right or wrong answer but it is important that your responses reflect your true opinions as responses may be used to inform and advise on fisheries policy.

Use your mouse/ keyboard to hover the cursor over each of the Trip Characteristics to see an explanation of each.

Trip Characteristics		Trip A	Trip B	Trip C
Regulations	Bag Limit of Bass	3	0	Do Something Else (Not Sea Angling)
	Minimum Landing Size of Bass (cm)	42cm	55cm	
Catch	Total number of Bass caught per trip	3	4	
	Number of Bass caught at or above the Minimum Landing Size	3	3	
Catch you can keep	Number of Bass you can legally keep	3	0	
	Number of Other Fish Caught (which can be kept)	3	2	
Cost	Annual Payment to the Recreational Sea Angling Development Fund	£40	£5	

Which would you choose

200

201 **Table 1.** Choice experiment attributes and attributes levels for cod and sea bass. Levels of each attribute are  
 202 separated by a forward slash (/), with choice cards generated at random from levels of the individual attributes.

Attribute	Choice Modelling	Cod Choice Tasks	Sea bass Choice Tasks
Bag limit	N/A	0/1/2/3	0/1/2/3
Minimum landing size	0/1/2/3	35cm/39cm/ 42cm/46cm	42cm/46cm/ 50cm/55cm
Total number caught	N/A	2/3/4/5/6/7/8	2/3/4/5/6/7/8
Number caught above the minimum landing size	N/A	1/2/3/4/5	1/2/3/4/5
Number that can legally be kept	0/1/2/3	0/1/2/3	0/1/2/3
Number of other fish that can be kept	0/1/2/3	0/1/2/3	0/1/2/3
Number released due to bag limit	0/1/2/3	N/A	N/A
Number released due to MLS	0/1/2/3	N/A	N/A
Cost	1/2/3/4	£5/£10/£20/£40	£5/£10/£20/£40

203

## 204 *2.2. Model estimates and WTP calculation*

205 Modelling of CE responses is based on Random Utility Theory (McFadden, 1974), where  
 206 individuals are assumed to be rational decision makers choosing alternatives that maximise  
 207 their utility. Modelling proceeds through the estimation of an indirect utility function composed  
 208 of observable and unobservable components. To account for the known heterogeneity in  
 209 anglers' preferences, a mixed logit model (Campbell et al., 2009; Hoyos et al., 2009) was fitted  
 210 to the choice data. Mixed logit models can approximate any discrete choice model derived from  
 211 the random utility maximisation framework (McFadden and Train, 2002), and can account for  
 212 anglers' variations in trip choice preferences by allowing the estimated slopes of utility  
 213 (coefficients) to be random. Hence, the mixed logit estimation does not rely on the assumption  
 214 of independence from irrelevant alternatives (IIA) which are inherent in other estimation  
 215 models (e.g. conditional logit (CL) model). The choice of the random parameter can be  
 216 supported by using t-statistic, the likelihood ratio (LR) and the Lagrange multiplier (LM)  
 217 (McFadden and Train, 2002). However, the final choice of the distribution of parameters relies  
 218 on the analyst's judgment related to the meaningfulness of parameters (Grilli et al., 2021; Scarpa

219 et al., 2007). If a variable was significant the average WTP was calculated by  
 220  $\overline{WTP} = -\beta_i/\beta_{cost}$  with  $\beta$  denoting the respective significant coefficient.

### 221 2.3. Choice task evaluation

222 Ex-post control of responses is considered essential to validate the quality CE data and to  
 223 control for hypothetical bias. Choice tasks were evaluated to identify protestors and to  
 224 investigate the main attributes driving trip selection. Protestors were defined as those that  
 225 would not pay the development fee under any conditions. In addition, the main attributes  
 226 driving selection of trip were investigated through attribute non-attendance questions.

## 227 3. Results

228 In total, 1,527 surveys were returned by anglers who had been recreational sea angling in the  
 229 UK within the 12 months preceding the survey. 805 respondents completed all the choice tasks.  
 230 This yielded 805 usable respondents who made 3,205 choices in total with an even split  
 231 between the three trip choices for all species. Fifteen anglers dropped out before completing  
 232 the fourth and final choice situation (3 targeting cod, 12 targeting sea bass), resulting in 3,205  
 233 out of 3,220 potential choice occasions (Table 2). The whole survey took around 20 minutes to  
 234 complete with respondents required to be aged 16 years or over.

235 **Table 2.** Angler trip choices for cod, sea bass, and total (n = 805 anglers).

Choice	Frequency (%)	Choice Card: Cod	Choice Card: Sea bass
Angling Trip A	1082 (34%)	317 (34%)	765 (34%)
Angling Trip B	1098 (34%)	298 (32%)	800 (35%)
Trip C (something else)	1025 (32%)	314 (34%)	711 (31%)
Total Choices made	3205	929	2276
Number of Anglers	805	233	572

236

237

238 **3.1. Characteristics of the sample population**

239 While there is no comprehensive list of sea anglers in the UK, the Water-sports Participation  
240 Survey (WPS, Arkenford, 2018) a face-to-face omnibus survey of 12,000 UK households about  
241 water sports participation includes questions about sea angling (Hyder et al., 2020a). This  
242 provides the best available data on the characteristics of the population, including demography  
243 (e.g. age, home location, social group) and fishing characteristics (e.g. number of fishing trips).  
244 In comparison, respondents to the CE were more avid, angling an average of 18 days from the  
245 shore and 7 days from boats (median 10 and 4 days), compared to 9.4 days from shore and 3.3  
246 days a year, respectively (Hyder et al., 2020a). A large proportion of respondents were male  
247 (97%) and aged over 55 years (70%), while this is generally reflective of the UK angling  
248 population (Hyder et al., 2020a), our sample was on average older. In terms of the location of  
249 sea anglers, the largest proportion of the sample were from the South West and South East of  
250 England, which is similar to that found in the WPS (Hyder et al., 2020a).

251 **3.2. Estimating WTP**

252 Mixed logit choice models were fitted to cod and sea bass separately using only non-protest  
253 respondents who completed all choice tasks (Table 3). Conditional logit models were also fitted  
254 as a reference baseline (see supplementary materials). For sea bass, the MLS, the number of  
255 other fish caught and kept as well as the Alternative Specific Constant (ASC) were included as  
256 random (see supplementary material for tests). This suggests that respondents hold  
257 heterogeneous preferences for these management options. The ASC mean coefficient was not  
258 significant, but the variance was. This implies that overall respondents are indifferent to change  
259 sea angling regulation, but a substantial proportion of the respondents expressed a desire to  
260 maintain the current regulations. The proportion of people who hold a preference for keeping  
261 the status quo equates to 40% for sea bass and 41% for cod, based on Gaussian distribution

262 assumption on the population of respondents (McFadden and Train, 2002). For cod, the number  
 263 of cod caught and kept were found to be significant as random variables indicating significant  
 264 heterogeneity in preference for catching and releasing cod.

265 **Table 3.** Mixed Logit model results for sea bass (n = 408 decision makers, 1632 individual choices) and cod  
 266 anglers (n = 162 decision makers, n = 648 individual decisions). Number indicates coefficients, with the standard  
 267 errors in brackets. Significance is denoted by stars with \* representing p<0.05, \*\* p<0.01 and \*\*\* p<0.001. MLS  
 268 is minimum landing size and BL is bag limit.

Attribute	Sea Bass	Cod
	<i>Average Effects</i>	
ASC	-0.427 (0.544)	-0.742 (1.109)
Minimum Landing Size –46cm/39cm	-0.402 (0.235)*	-0.618 (0.394)
Minimum Landing Size – 50cm/42cm	-0.352 (0.201)*	-0.582 (0.351)*
Minimum Landing Size – 55cm/46cm	-0.730 (0.250)***	-1.426 (0.491)***
Number of sea bass/cod caught and kept - One Fish	2.083 (0.291)***	2.306 (0.596)***
Number of sea bass/cod caught and kept – Two Fish	2.277 (0.316)***	3.533 (0.640)***
Number of sea bass/cod caught and kept – Three Fish	2.227 (0.293)***	0.377 (0.618)***
Number of sea bass/cod caught and released due to MLS - One fish	0.759 (0.229)***	0.895 (0.364)**
Number of sea bass/cod caught and released due to MLS - Two fish	1.008 (0.272)***	1.167 (0.432)***
Number of sea bass/cod caught and released due to MLS - Three fish	1.292 (0.274)***	1.894 (0.511)***
Number of sea bass/cod caught and released due to BL – One fish	0.824 (0.263)***	1.069 (0.512)**
Number of sea bass/cod caught and released due to BL – Two fish	1.547 (0.295)***	2.008 (0.549)***
Number of sea bass/cod caught and released due to BL – Three fish	1.646 (0.270)***	2.111 (0.515)***
Number of other fish (not cod or sea bass) caught and kept – One fish	0.890 (0.219)***	1.292 (0.415)***
Number of other fish (not cod or sea bass) caught and kept – Two fish	1.427 (0.267)***	1.864 (0.513)***
Number of other fish (not cod or sea bass) caught and kept – Three fish	1.858 (0.320)***	2.832 (0.611)***
Cost	-0.067 (0.009)***	-0.083 (0.016)***
Attribute	<i>Random Effects (std dev.)</i>	
ASC	3.638 (0.348)***	5.312 (0.970)***
Number of sea bass/cod caught and kept - One Fish		0.259 (0.464)
Number of sea bass/cod caught and kept – Two Fish		-0.889 (0.445)**
Number of sea bass/cod caught and kept – Three Fish		1.686 (0.410)***
Minimum Landing Size – 39/46cm	0.091 (0.239)	
Minimum Landing Size – 42/50cm	-0.709 (0.319)**	
Minimum Landing Size – 46/55cm	0.809 (0.289)***	
Number of other fish (not cod or sea bass) caught and kept – One fish	0.556 (0.541)	
Number of other fish (not cod or sea bass) caught and kept – Two fish	0.531 (0.267)**	
Number of other fish (not cod or sea bass) caught and kept – Three fish	0.835 (0.242)***	
Log likelihood Null model	-1792.9	-711.91
Log likelihood	-1338.67	-474.26
McFadden Pseudo R <sup>2</sup>	0.25	0.33

269

270 Both cod and sea bass anglers exhibited preferences consistent with normal expectations, with  
 271 increasing positive preferences for catching & keeping and catching & releasing increasing  
 272 numbers of sea bass, cod, and other species. Translated into WTP, it was estimated that for a  
 273 trip in which a single sea bass or cod is caught & kept, respondents were willing to pay £31  
 274 and £28, respectively (Table 4). For sea bass this value only increased by approximately £3

275 when two fish were caught & kept; while for cod it increased by £15, respectively (Table 4).  
 276 For sea bass, the value decreased for the third sea bass caught & kept (compared to the second)  
 277 while for cod it increased by just £2, respectively. Sea bass anglers showed positive and  
 278 significant preferences for catching & releasing undersized sea bass (i.e., sea bass released due  
 279 to the MLS). Again, significant marginality can be observed in the WTP estimates, with the  
 280 first undersized sea bass caught & released being valued at £11 while catching & releasing two  
 281 fish only increased WTP by £4 and catching & releasing three only added another £4 (Table  
 282 4).

283 **Table 4.** Willingness to Pay for different characteristics of recreational sea angling management regimes. Values  
 284 are in GBP, which was equivalent to \$1.31 US at the time of the survey in 2019. MLS is minimum landing size  
 285 and BL is bag limit. 95% confidence intervals in parenthesis.

<b>Fish</b>	<b>WTP for catch &amp;</b>	<b>One Fish</b>	<b>Two Fish</b>	<b>Three Fish</b>
<b>Cod</b>	Keep	£27.77 (£11.80-£43.74)	£42.54 (£24.87-£60.21)	£45.39 (£31.80-£58.98)
	Release due to MLS	£10.78 (£2.67-£18.89)	£14.06 (£5.92-£22.19)	£22.81 (£13.22-£32.40)
	Release due to BL	£12.87 (£1.88-£23.86)	£24.18 (£14.21-£34.15)	£25.42 (£17.30-£33.54)
	Keep Other Fish Species	£15.56 (£6.33-£24.78)	£22.45 (£11.01-£33.88)	£34.11 (£21.36-£46.86)
<b>Sea bass</b>	Keep	£31.13 (£21.11-£41.14)	£34.03 (£23.89-£44.16)	£33.28 (£25.89-£40.67)
	Release due to MLS	£11.34 (£5.15-£17.54)	£15.07 (£8.38-£21.76)	£19.33 (£12.10-£26.56)
	Release due to BL	£12.31 (£5.34-£19.28)	£23.13 (£15.72-£30.53)	£24.61 (£18.10-£31.11)
	Keep Other Fish Species	£13.30 (£7.02-£19.57)	£21.33 (£13.60-£29.05)	£27.77 (£18.78-£36.77)

286  
 287 The WTP for catching & keeping sea bass was nearly three times higher than the WTP for  
 288 catching & releasing undersized sea bass. This suggests that anglers' value being able to catch  
 289 & keep sea bass, however, this difference decreased with increasing catch quantity. For an  
 290 increasing number of sea bass caught & released due to a bag limit (i.e., sea bass above the  
 291 MLS), a positive and significant influence on angler choice preferences was found. The average  
 292 angler valued catching & releasing sea bass due to a bag limit more than an MLS probably due

293 to the presumption that fish released due to a bag limit will be above the MLS. WTP for  
294 catching & releasing due to the bag limit was less than 2.5 times that for catching & keeping  
295 sea bass. The difference between the first and the second sea bass released due to the MLS was  
296 only £4, while the difference for catch & release of the first and second sea bass caused by BL  
297 was £11.

298 For cod, WTP estimates for releasing legally sized fish (i.e. releases due to the bag limit) were  
299 approximately about 2.7 times lower than that for catching & keeping a fish (Table 4). Anglers  
300 generally showed positive preferences for catching an increasing number of non-target (other)  
301 species. The WTP to catch & keep three non-target species (£34) was less than that of catching  
302 & keeping three cod (£45), and larger than that for catching & releasing three cod due to a bag  
303 limit (£25) (i.e. legal sized cod). Sea bass anglers exhibited lower WTP for catching any  
304 number of other fish compared to cod. WTP estimates for catching & keeping one, two or three  
305 non-target fish were similar to that for releasing one, two or three legally sized sea bass (Table  
306 4).

### 307 **3.3. Choice task evaluation**

308 To identify protest responses all respondents were asked if they would contribute to the  
309 proposed sea angling development fund. 220 respondents (27%) stated they would not pay  
310 under any circumstance, 68 were for cod and 152 for sea bass (Table 5). Looking at the trip  
311 choices of these 220 protest respondents, 73% of the choices made were for trip C “to do  
312 something other than go sea angling”. All respondents were also asked how often they  
313 considered each of the characteristics in the choice scenarios when making their trip choices  
314 (Table 6). The trip characteristic which anglers most frequently stated they always considered  
315 overall in the choice tasks were MLS, while cost was most frequently reported as never being  
316 considered by non-protestors (Table 6).

317 **Table 5.** Angler responses to follow up question regarding use of the proposed payment mechanism (n = 805).  
 318 Response categories included: “yes, I would contribute”, “yes, I would contribute if certain conditions were met”,  
 319 “I don’t know”, and “I would not pay under any circumstances”.

<b>Response</b>	<b>Cod</b>	<b>Sea bass</b>	<b>Total</b>
<b>Would pay (unconditionally)</b>	37 (15%)	86 (15%)	123 (15%)
<b>Would pay (conditional)</b>	80 (33%)	201 (36%)	281 (35%)
<b>Don’t know</b>	38 (16%)	101 (18%)	139 (17%)
<b>Would not pay under any circumstances</b>	68 (28%)	152 (27%)	220 (27%)
<b>Missing</b>	17 (7%)	25 (4%)	42 (5%)

320

321 **Table 6.** Angler responses to attribute attendance follow up question for protestors (n = 202), non-protestors (n =  
 322 552), and in total (n = 772).

<b>Protestor</b>	<b>Response</b>	<b>Total Catch</b>	<b>MLS</b>	<b>Bag Limit</b>	<b>Catch &gt; MLS</b>	<b>Keep</b>	<b>Other Fish</b>	<b>Cost</b>
<b>Protestor</b>	Always	46%	60%	47%	46%	49%	40%	63%
	Sometimes	20%	15%	21%	22%	18%	31%	5%
	Never	34%	25%	32%	32%	33%	29%	32%
<b>Non-Protestor</b>	Always	55%	66%	56%	59%	59%	47%	39%
	Sometimes	34%	25%	28%	29%	21%	37%	31%
	Never	10%	10%	16%	12%	20%	16%	29%
<b>All</b>	Always	53%	64%	53%	55%	56%	45%	46%
	Sometimes	30%	22%	26%	27%	21%	35%	24%
	Never	17%	14%	21%	18%	23%	20%	30%

323

#### 324 **4. Discussion**

325 The results of our CE analysis showed that UK recreational sea anglers obtain substantial  
 326 benefits from their recreational angling trips. Anglers who had fished in the previous 12 months  
 327 prior to completing the CE had positive preferences for both keeping & releasing target and  
 328 other fish species. Estimates of WTP for catching fish under different management scenarios  
 329 suggest that anglers in this sample preferred management regimes in which they could catch  
 330 one rather than two cod or sea bass. It should be noted that greater variation in the estimates of  
 331 WTP for catching & keeping for cod than for sea bass was due to the inclusion of the random  
 332 coefficients of the standard deviation in the model. The high value anglers attribute to the first  
 333 sea bass caught & kept could be the result of conservation minded anglers who believe that no

334 more than one or two sea bass should be caught & kept on any angling trip. An alternate  
335 explanation is that anglers rarely catch more than one or two sea bass of sufficient size to keep,  
336 so did not view this as a realistic option.

337 Mixed logit models showed that cod and sea bass anglers in our sample had mixed preferences  
338 for the status quo option (ASC in Table 3) as the average effect is insignificant, but the variance  
339 is significant signalling that there is heterogeneity in anglers preferences to maintain the current  
340 management regime in this sample. This provides mixed support for previous observations of  
341 the popularity of catch & release practices and preferences of sea bass anglers for management  
342 measures that support sustainability of stocks (Grilli et al., 2019).

343 We claim that our CE provides interesting insights for future RSA although scepticism still  
344 exists toward stated preference results. Our survey minimized the hypothetical bias through  
345 implementing ex-ante and ex-post measures and the most neutral payment vehicle available.  
346 Contrary, few details are reported in previous CE studies regarding the validity of results and  
347 comparisons remain difficult.

348 Drew (2004) reported WTP values from a CE of UK recreational sea anglers. While the species  
349 of fish were not specified, it was found that anglers were willing to pay £0.22 per 1% increase  
350 in the size of caught fish and £11 to catch a different fish to what they normally catch. Shore  
351 anglers were willing to pay £0.81 for catching an additional fish, while boat anglers were found  
352 to have a negative valuation of catching more fish. To our knowledge, no other UK based  
353 studies have used CE methods to estimate WTP for catching & keeping and catching &  
354 releasing sea bass, hence, our estimates need to be compared to those from CE carried out in  
355 other regions. Carter and Liese (2012) estimated angler WTP for catching & releasing groupers,  
356 red snapper, dolphinfish, and king mackerel ranged from \$11.81 (Dolphinfish) to \$80.40  
357 (grouper) in 2003 dollars for catching & keeping the second fish on a trip. Adjusting this to

358 2018 values is equivalent to £12.88 to £88.02 (using a simple purchasing power calculator  
359 giving a range of \$16.10 to \$110 which was then converted to GBP using the average 2018  
360 exchange rate). Although not comparable species, the two WTP estimates for catching &  
361 keeping two cod or sea bass overlap with this range.

362 Results of this choice experiment survey provide several insights into recreational sea angler's  
363 preferences for current management measures in the UK (bag limits and minimum landing  
364 sizes). For both cod and sea bass, anglers are more likely to choose one of the proposed  
365 management regimes on average thus expressing a preference for changes to current bag limits  
366 and minimum landing sizes. However, significant heterogeneity in preferences for the "do  
367 something other than sea angling" option for both cod and sea bass suggests that a proportion  
368 of anglers also have preferences for not changing current management measures.

369 While anglers indicate strong preferences towards management regimes with the option of  
370 catching & keeping sea bass or cod, this preference was most pronounced for catching &  
371 keeping one sea bass with marginal WTP decreasing substantially for additional sea bass and  
372 further for the third sea bass which could be kept. In contrast, cod anglers exhibited stronger  
373 preferences for keeping a second cod and thus less marginality. This difference may be a result  
374 of sea bass anglers habituating to bag limits which permit the retention of a single sea bass or  
375 greater conservation awareness. Despite these differences in marginality, these results  
376 emphasise the importance of maintaining the ability for anglers to retain some fish through  
377 measures such as bag limits. This suggested that despite catch not being stated as the main  
378 motivation for sea angling (Brown et al., 2019), consumption of fish is still an important  
379 motivation for UK sea anglers as it has been suggested for other regions (Cooke et al., 2018).  
380 Catch orientation is considered to be one of the main motivations for anglers alongside  
381 behavioural commitment, skill, and centrality-to-lifestyle (Beardmore et al., 2011; Birdsong et  
382 al., 2021). Attribute attendance results also highlighted the importance of MLS to anglers'

383 choices further emphasising the conservation orientation of recreational anglers in this sample  
384 and the importance policy makers should ascribe to MLS.

385 For sea bass, it was unclear how the value of recreational trips might change with increased  
386 bag limits due to a relatively large amount of value being attributed to the first sea bass caught.  
387 Hence, value maximisation may not be as straightforward as simply increasing bag limits as  
388 aggregated value will be determined by the relative number of fish caught and kept and caught  
389 and released by the wider population of anglers. For example, the additional value brought by  
390 the option of keeping a second legally sized fish (£3) is approximately a quarter of that for  
391 releasing the first sea bass due to a bag limit. The value of the option to keep sea bass decreases  
392 significantly after the first fish caught & kept, which emphasises the importance of the angling  
393 experience on its own. However, for sea bass catching & keeping the third fish results in a  
394 disutility with a slight reduction in WTP for the third fish.

395 A similar pattern of preferences is observable for cod; however, the value of a kept cod  
396 decreases significantly only after the second cod can be kept. The effect of disutility created by  
397 the third fish caught & kept as observed for sea bass is not present for cod, however, the  
398 marginal value of the third fish is a lot lower than the second. The estimated coefficient of the  
399 standard deviations for keeping cod increased with the number of cod caught suggesting large  
400 heterogeneity in preferences to keep an increasing number of cod compared to sea bass. This  
401 highlights the importance of considering the marginal and diverse nature of angler preferences  
402 for both kept and released fish.

403 The option to keep sea bass or cod had more value than other non-target fish, so simple  
404 displacement to other species will not retain a similar level of value for these anglers despite  
405 possibly satisfying the need to retain fish for food. As the non-target species caught were not  
406 specified, it is possible that anglers were interpreting this attribute in different ways. However,

407 random effects for other fish caught and kept were only significant for sea bass, so this was  
408 unlikely to be the case. In addition, there were clear differences between the outcomes for cod  
409 and sea bass, suggesting that willingness-to-pay does not generalise across species, despite  
410 some similar trends. Managers and policy makers should explicitly account for the marginal  
411 nature of angler preferences for catching fish as demonstrated to avoid misstating the aggregate  
412 value of changes in management measures.

413 Comparison of the sample obtained for this study with that of larger samples of recreational  
414 sea anglers (Arkenford, 2018) showed respondent to our survey to be older and more avid  
415 anglers. Re-weighting the sample to account for these differences could reduce potential biases  
416 (e.g., Hyder et al., 2020b), however the size of the population survey provided by Arkenford  
417 (2018) limits the potential level of stratification that can be employed. Generating probabilistic  
418 samples of sea anglers is challenging and, even where a full list of anglers is available, only  
419 people that are willing to respond to the survey are captured making self-selection bias a  
420 problem in these surveys. Whilst angler skill and experience has the potential to bias WTP  
421 results by presenting low experience respondents with choice tasks involving multiple catch  
422 and management attributes. This may introduce its own bias as a lack of experience with  
423 proposed choices may lead to inadvertent errors in choice task responses (Johnston et al., 2017).

424 While results of this choice experiment provides insight into recreational sea angler's  
425 preferences for current management measures in the UK (bag limits and minimum landing  
426 sizes), it also provides useful information for future management. For example, the preference  
427 structure of sea anglers targeting cod and seabass could be used to assess the potential effect  
428 of implementing different management measures on the value created by sea angling. As such,  
429 it allows evidence-based trade-off analysis between sustaining the cod and sea bass stock at  
430 specific levels and the value cod and sea bass creates for sea anglers, which might be gained  
431 or lost by introducing different management measures. The impact on the social value of

432 recreational angling can be predicted combining available information on the fisheries  
433 characteristics, economic value, and stock status (Hyder et al., 2020b, 2021). This will allow  
434 an assessment of impact of management options on the social use value created by sea angling  
435 before rather than after implementation of the measures. In addition, these values could be used  
436 to inform allocation decisions between recreational and commercial fisheries (e.g. Lee et al.,  
437 2017; Tidbury et al., 2021), if similar values exist for the commercial fisheries. This becomes  
438 increasingly important where the stocks area important for both sectors and are in decline.

## 439 **5. Conclusions**

440 Analysis of the online CE results in this study provide estimates of UK recreational anglers  
441 WTP for catching & keeping and catching & releasing sea bass and cod, two of the most  
442 important recreational species in the UK. Previous choice experiments of recreational anglers'  
443 have focused on site choice models to elicit preference of anglers. While these are useful to  
444 understand why an angler chooses to fish at a particular site, they are not well suited to  
445 assessing the welfare implications of resource management. Adopting a catch disposition  
446 model allowed for the differentiation of recreational angler WTP for catching & keeping and  
447 catching & releasing due to both size and quantity restrictions. We were able to further  
448 differentiate between WTP for catching additional numbers of fish and catching & keeping  
449 non-target fish. In doing so, we have shown that there is significant marginality in recreational  
450 angler WTP for catches with WTP for catching & keeping sea bass increasing up to just two  
451 fish after which it declines. This result stresses that for the UK sea anglers targeting sea bass  
452 or cod, eating the caught fish is an important motivation for angling.

453 Management measures will always be a trade-off between sustainable stock management and  
454 maintaining the value created by recreational sea angling. This study has demonstrated how  
455 CEs and a catch disposition approach can be used to inform the management of recreational

456 fisheries by providing WTP estimates for catching & keeping and catching & releasing under  
457 different management measures. These WTP estimates can be used in conjunction with angler  
458 catch data, fish stock models and participation data to assess the impact of management  
459 measures or catch may have on both the relative value of recreational sea angling and  
460 vulnerable fish stocks. As there is no simple approach to allocating catches between  
461 commercial and recreational fisheries, it is crucial that decision makers have all the information  
462 available to understand how management impacts the benefits provided by sea angling and  
463 help identify appropriate strategies for the co-management of recreational and commercial  
464 fisheries.

465

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