

1 **Involving Stakeholders in Agricultural Decision Support Systems: Improving User-Centred**
2 **Design**

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11 **Abstract**

12 Decision Support Systems (DSS) can improve farm management decisions and offer the
13 opportunity to improve productivity and limit environmental degradation, both key tenets of
14 the sustainable intensification of agriculture. While DSS are becoming increasingly useful for
15 agriculture, the uptake of computer-based support systems by farmers has remained
16 disappointingly low as evidenced by studies spanning at least two decades. This paper explores
17 the reasons behind this continued lack of interest.

18 Is it, as previous researchers have proposed, the lack of user involvement in the design and
19 development of these systems? If so why should this be the case given decades of evidence
20 underlining the value in user centred design (UCD)? The paper reviews literature on the
21 desirable characteristics of DSS, and then uses 78 interviews and five focus groups to explore
22 a case study of system use. The paper suggests that without changes to how systems are
23 developed, particularly in how users are consulted, use of this technology will continue to be
24 low. Practical suggestions are proposed to encourage more effective user-centred design. Chief
25 amongst these, the need for designers to undertake a 'decision support context assessment'
26 before building and launching a product is highlighted. Better knowledge of user-centred

27 design practices, a clear understanding of advice systems, and greater collaboration with
28 human-computer interaction researchers are also required.

29 **Keywords:** decision context assessment, decision support systems; technology use; user-
30 centred design

31 **1 Introduction**

32 *1.1 Decision support in agriculture*

33 Researchers in the environmental sciences have found that despite the availability of scientific
34 knowledge, relatively little science is used by practitioners (Dicks *et al.*, 2014). Thus, there is a
35 need to find a way of linking science and practice better, and decision support systems (DSS)
36 are a suggested solution. These are usually software-based, guiding users through clear
37 decision stages using an evidence-based database to support recommendations. In agriculture,
38 DSS for use on-farm are seen as part of a solution to the problem of delivering scientific
39 knowledge directly to the farming community to raise productivity and reduce environmental
40 impact (Rose *et al.*, 2016). Their potential to improve farming decisions are well-recognised
41 (Kragt and Llewellyn, 2014), and if properly designed, Lindblom *et al.* (2017, 311) argue that
42 'AgriDSS can promote and scaffold environmentally sustainable...decisions'. Despite their
43 alleged value and their availability in a wide range of formats, the actual take up of computer-
44 based DSS by farmers has been low (Rose *et al.*, 2016). As one farm adviser argued in a focus
45 group for this research (see 'Methods'), 'the pathway to sustainability is littered with the
46 burning wrecks of failed decision support systems'.

47 Interest in the reasons for failure of this apparently useful technology is not a new
48 phenomenon. DSS and their predecessors, 'Expert Systems', have been considered an option
49 for delivery of science since the early 1990's (e.g. Jones, 1993) and concerns about the lack of
50 uptake by end users have been raised since then. In agriculture, several studies have
51 investigated factors influencing system use (Kerselaers *et al.*, 2015; McCown, 2002; Rose *et al.*,
52 2016). Alvarez and Nuthall (2006) suggested that specific farmer attributes (e.g. education,
53 skills) and the size of the business were strong determinants of DSS success. Others such as
54 McCown (2002) have argued that the function of the system in relation to the decision task is
55 the key factor: systems which seek to replace the decision-makers' decision processes are

56 resisted, whereas those which present themselves as a tool are more likely to be adopted. The
57 importance of ensuring the compatibility of the system to existing farm practices and
58 technologies is stressed by Aubert *et al.* (2012).

59 Rose *et al.* (2016) found many of the same influential factors. Fifteen key factors were
60 distinguished (Box 1):

61 Box 1: Desirable characteristics of DSS in agriculture (Rose *et al.*, 2016)

Desirable characteristics	
1	Performance
2	Ease of use
3	Peer recommendation
4	Trust
5	Cost
6	Habit
7	Relevance to user
8	Farmer-adviser compatibility
9	Awareness of age
10	Awareness of business scale
11	Awareness of farming type
12	Awareness of IT education
13	Facilitating conditions
14	Compliance
15	Level of marketing

62

63 1.2 Participatory approaches/User-Centred Design as a solution

64 Parker and Sinclair (2001) argued that the reason for lack of uptake was the approach taken to

65 the system development, which had limited understanding of decision-making in practice (see
66 also Lindblom *et al.*, 2017). They proposed that the technology-centred methods adopted by
67 many developers were the main reason for the mismatch between the tool delivered and the
68 needs of the end-user. In an ethnography of a software manufacturer, Woolgar (1990)
69 concluded that the lack of UCD of many systems occurred as a direct result of the disconnect
70 between designers and users. This problem was noted by Cooper (1999) who proposed the
71 now well established design tool of Personae as local fixed representations of key user
72 characteristics and needs.

73 Parker and Sinclair (2001) concluded that the logical approach to reducing barriers to use
74 would be for DSS developers to adopt user-centred design (UCD) methods, which are widely
75 discussed in human-computer interaction (HCI) research. Although HCI researchers have rarely
76 engaged in agriculture (Lindblom *et al.*, 2017), a UCD approach involves an assessment of the
77 decision-making environment in which decisions are made, including finding out about the
78 workflows of end users. Conducting such a decision context assessment is a key hallmark of
79 UCD, ensuring that systems are adapted towards existing user needs and workflows, rather
80 than trying to force users to change routines (Aubert *et al.*, 2012; Lindblom *et al.*, 2017).
81 Evidence from fields such as agriculture (Kragt and Llewellyn, 2014; Oliver *et al.*, 2017; Rossi
82 *et al.*, 2014), and public health (van der Heide *et al.*, 2016), strongly suggests that adapting the
83 tool to existing workflows, and consulting users throughout, is more effective than expecting
84 users to change their behavior. Understanding use workflows is also important to ensure that
85 technologies are relevant to user needs (Weatherdon *et al.*, 2017).

86 In coastal risk management, Santoro *et al.*, (2013) found that involving users at the beginning
87 of a project to design DSS was essential to meet stakeholder needs. In medicine, UCD methods
88 have also been shown to have a beneficial impact. For example, Thursky and Mahemoff (2006)
89 used a range of UCD techniques in the requirements identification and design stages of an
90 antibiotic prescribing DSS for Intensive Care Unit use. The careful attention taken by the
91 developers to the existing tasks and work patterns of the intended users resulted in a design
92 which substantially reduced the time taken to perform the prescribing task and was thus
93 rapidly adopted into practice.

94 1.3 *The problem of validating the impact of user participation*

95 One of the problems in reviewing the issues around uptake, and the value of any particular
96 approach to system development, is that there is little discussion of actual system use within
97 the scientific literature. While there are many papers describing DSS within agriculture¹, most
98 focus on the development of systems or innovations in modelling. While this in itself
99 underlines the technology driven nature of DSS development, it makes it difficult to find
100 studies supporting or disproving the notional value of UCD. A good example of this is a piece
101 of work by Oliver *et al.* (2012). Based on a case study of farmers in the Taw region of Devon in
102 the UK, these researchers investigated the role of farmers in designing DSS. They argued that
103 six stages were needed to include farmer knowledge in the design of systems, but follow-up
104 research on whether a trial of this process had improved uptake was not carried out. Despite
105 limited investigations into the effect of UCD on DSS adoption in the long-term, however, a few
106 studies contained within a review by Lindblom *et al.* (2017) do support the link.

107 In order to elucidate further the role of UCD practice in agriculture, two studies are described
108 in this paper. The first reviews the literature for determinants of success in those DSS that have
109 had active use. The second takes a case study approach to reveal the extent to which farmers
110 and advisers are being consulted in the design of DSS. The output from these investigations is
111 used to promote the value of UCD approaches in DSS development, including better
112 collaboration between agricultural scientists and HCI researchers.

113 **2 Methods**

114 2.1 *Structured literature review*

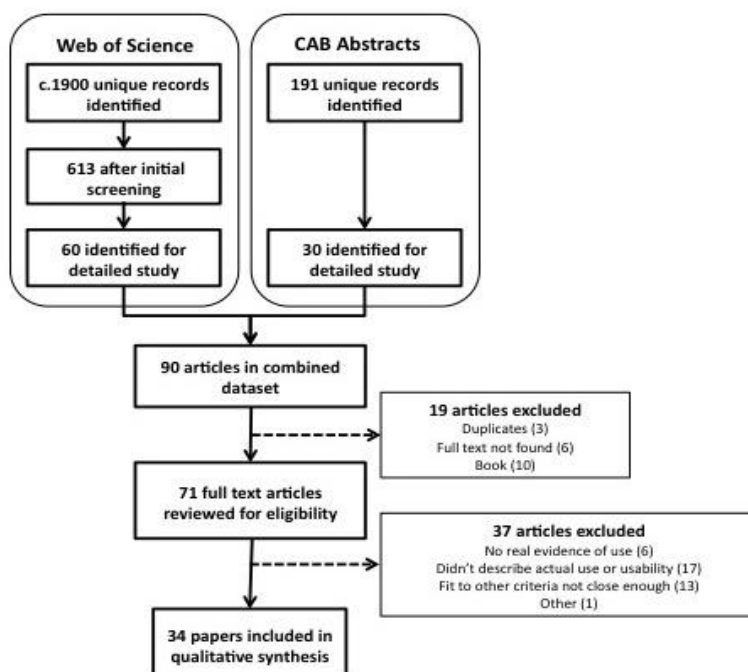
115 A literature review was conducted to assess the factors found to be influential in encouraging
116 successful uptake of DSS in a range of disciplines. To place emphasis on user data rather than
117 theory, the review focused on papers that provided evidence that the described systems had
118 been in actual use. Sectors of particular interest are: health, which shares a concern with
119 biological systems; construction, whose activities are similarly impacted by weather; and
120 manufacturing, which shares a focus on production processes. The search was limited to 20

¹ A basic search on the Web of Science database at the time of writing generated over 3000 results.

121 years (1994-2014), and there were four attributes for the initial search:

- 122 a) Relevance to decision support. For this a set of terms was used, which were previously
- 123 validated in a similarly focused systematic review (Wu *et al.*, 2012).
- 124 b) A focus on systems that had been in active use.
- 125 c) An evaluation of the success of the system in use.
- 126 d) An evaluation focused on the end user.

127 An overview of the process is illustrated by Figure 1, and further details of the review process
128 are detailed in appendix 1.



129

130 Figure 1: Filtering process used in the selection of papers for the literature review

131 2.2 DSS uptake in agriculture: an English and Welsh case study

132 A case study of the use of DSS in English and Welsh agriculture was selected to act as a
133 microcosm for system use in agriculture. End users in this case were defined as farmers, but
134 also professional advisers. Studies have shown that a farm adviser's role in encouraging
135 efficient farming practices is now more central than ever, and their advice is highly valued by
136 farmers (AIC, 2013; Ingram, 2008; Prager & Thomson, 2014). One of their roles can be to

137 encourage farmers to take up new innovations (Jakku & Thorburn, 2010).

138 Five focus groups lasting up to an hour were held with arable farmers (2), arable advisers, dairy
139 farmers, and red meat farmers. These made use of existing networks of farmer/adviser
140 meeting groups. They were typically attended by 10-15 individuals and were recorded and
141 transcribed. The focus groups centred on the use of DSS, posing questions such as ‘do you use
142 DSS?’, and ‘what influences you to use a new DSS?’. Through group interaction, the factors
143 affecting uptake were discussed, as was the level to which end users felt included in the
144 processes of design and delivery.

145 For a more in-depth personal view of the use of DSS, and the place for UCD, 78 semi-structured
146 interviews lasting up to an hour were conducted with farmers and advisers in three different
147 study regions across England and Wales (Wensum in Norfolk, Taw in Devon, and Conwy in
148 North Wales). Of these 78 participants, 33 were arable or livestock advisers, and 45 were
149 farmers covering the arable (14), upland livestock (Less Favoured Areas (LFAs) - 19), and
150 lowland livestock sectors (9), but also including dairy (3). These enterprises were chosen as
151 they covered the largest area of land in the UK as compared with enterprises such as
152 horticulture, pigs, and poultry. The farmers were recruited from a survey completed by 244
153 farmers (across 7 study regions, see Rose *et al.* 2016) as part of the DEFRA’s Sustainable
154 Intensification Platform. The adviser sample was generated with assistance from ADAS, who
155 used existing contacts and search engines to develop a list of advisers covering each of the
156 three study areas. These included advisers who provided technical, business, or environmental
157 advice, and included both commercial and independent advisers (see Rose *et al.*, 2016). The
158 interviews asked a number of questions relating to use of DSS, and their semi-structured
159 nature facilitated wider discussion of the researcher-user divide.

160 **3 Results**

161 *3.1 Literature review*

162 A total of 34 papers were reviewed in the final analysis. The issues identified by each paper as
163 contributing to success, or presenting a barrier to use, were manually clustered and 15 factors
164 emerged. Within each factor duplicate issues were removed to leave a set of distinguishable
165 attributes. Table 1 illustrates that there are clear benefits to designing a system that is easy to

166 use, fits the existing workflow of users, performs well, and commands trust. As a barrier to
 167 system use, a poor user interface was the most prevalent obstacle to continued use, whilst a
 168 DSS that performed well and provided clear benefits to use was the most important
 169 characteristic for successful uptake. In the list of factors, there is a clear focus on the user; for
 170 example, a good user interface, a system that fits end user workflow, user-focused design,
 171 responsiveness to user, and peer support. This suggests that better UCD of systems would be
 172 beneficial.

173 Table 1 – Results from literature review

Factor heading	Number of times each factor listed in final article set		
	As success factor	As a barrier	Total
Usability/UI design	18	16	34
Fit to task/workflow	16	14	30
Clear benefits to use	19	3	22
Trust/confidence in system	9	8	17
Integration with existing systems/databases	8	3	11
User-focused design	9	1	10
Organisational/peer support	9	0	9
Decision support design	8	0	8
Responsiveness to user comment/issues with system	7	0	7
Training/launch timing	5	2	7
Technical support	3	2	5
Marketing	2	2	4
Job security/job status	2	2	4
Access to software/hardware	2	1	3
Keeping knowledge data/current	2	1	3

174

175 *3.2 Case study of DSS use in UK agriculture*

176 Although Oliver *et al.*, (2012) suggest that agricultural research has shifted towards
177 participatory methods for both the design and implementation of DSS, the empirical case
178 study used here suggests that lessons are still not being widely learned. On UCD, data from
179 both the focus groups and interviews suggested that user-focused practices were not widely
180 utilised. A common theme referred to the perceived divide between developers (including
181 researchers) and end users. The lack of interaction between these two groups therefore
182 restricted the extent to which users were consulted. One arable adviser argued that:

183 'Decision support tools aren't about giving advice to individual farms, they're just about
184 taking knowledge from clever people's heads and then building a computer programme.'
185 (Arable adviser, focus group)

186 This viewpoint was backed up by several farmers, including a farmer in Devon. He argued:

187 'I'm perfectly happy to come to your university and give a lecture in common sense. I learn
188 from the university of life. Sometimes I feel the researchers who design these things need
189 a bit of common sense. Ask yourself will it work on a farm? Have I ever visited an actual
190 farm?' (Lowland livestock farmer, Taw, 10011)

191 Similar responses were received in several interviews. For example, a farmer was annoyed by
192 the lack of engagement from developers of systems:

193 'I've been doing this forty years, you get some academic who's come out of college last
194 year and they're telling me what to do. I just laugh at them, I think you stupid idiot you
195 haven't got a clue.' (LFA farmer, Conwy, 20034)

196 Further discussion in both focus groups and interviews illuminated the impacts of the
197 farmer/researcher divide. As a result of low user engagement, technical support tools were
198 designed that were not easy to use or tried to solve the wrong questions. Or DSS required long
199 hours in the office to operate effectively, which did not fit the workflow of small-scale farmers
200 who "make their money getting outside and getting stuck-in" (Red Meat Focus Group). There
201 was also a lack of trust between farmers and researchers.

202 These opinions reinforce the claim by Parker and Sinclair (2001) that design of DSS is not
203 always user-centred. They remind us of the ‘transfer of technology’ approach; one in which a
204 sophisticated system is designed in an ivory tower, assumed to be useful for end users, and
205 rolled out with little regard for end user involvement or the decision environment into which
206 the system is launched.

207 3.2.1 ‘SystemX’ – a User-Centred Nutrient Management System

208 A farm adviser was interviewed who provided advice to local farmers about using DSS. He
209 encountered problems with a specific software package, which was designed to help farmers
210 with nitrogen application. This package answered relevant questions, and it was free to
211 download. However, it was not easy to use. Echoing criticisms of the systems from other
212 interviewees who described it as a ‘nightmare’ (Livestock adviser, 2), the adviser reported that:

213 ‘I had 27 farmers in the programme. The first day I would think by the evening most people
214 had lost it. So I did another one and within six hours they had lost it again. Farmers couldn’t
215 understand it, they could hold the information for about half a day. So I gave up on it and
216 decided to design my own.’ (Livestock adviser, Taw, 11)

217 Interviewees suggested that the original system design had made little use of end users. In
218 order to improve the user interface, the adviser set out to involve end users throughout the
219 design of a new system (‘SystemX’). Crucially, however, he approached the design of a new
220 prototype from a user perspective. He had learned to see flaws in the old system as a result of
221 end user input, and therefore his initial work on the new tool was driven by the user.

222 Initially, the new system was designed in a basic Excel[®] spreadsheet. This was then taken to
223 local farms for input from farmers, as illustrated by the following extract:

224 ‘We tried this basic design on farmers. From the very beginning farmers had to test it and
225 use it. We asked them see if you can go and break it and then come back to us with things.
226 One comment was you’ve forgotten to put a decimal point in these values!’ (Livestock
227 adviser, Taw, 11)

228 Over the course of the design project, farmers made several suggestions including, (1)
229 changing the given units, (2) improving the ease of data entry, (3) allowing mistakes to be

230 undone easily, (4) providing the ability to deal with multiple fields at any one time, (5) ensuring
231 that a technical helpline was set up. By tweaking the design to take into account these user
232 preferences, initial trials seemed positive. The adviser stated that ‘within 10 minutes most
233 farmers can crack this and even if they don’t look at it for a while, even for three months, they
234 can go straight back into it’. Whilst some caution may be prudent in announcing success before
235 widespread uptake, the UCD process seemed to have satisfied some of the important
236 determinants of uptake identified in Box 1 and Table 1; specifically, usability, user-focused
237 design, technical support, and responsiveness to user. Furthermore, trust was built through
238 the design process.

239 **4 Discussion**

240 Returning to the top ten factors identified in Table 1, UCD processes would seem to be highly
241 relevant. Taking these in turn, it is possible to see how UCD could contribute to success in each
242 category:

- 243 1. *Usability* – defined in HCI literature (ISO 9241-11) as ‘the extent to which a product
244 can be used to achieved specific goals with effectiveness, efficiency, and
245 satisfaction in a specific context of use.’ Evidence from HCI shows that UCD
246 approaches achieve good usability (Andreasson *et al.*, 2015). Systems will be more
247 effective and efficient, and users more satisfied if they play a role in development.
- 248 2. *Good fit to the decision task and workflow* – since developers will have a clear
249 understanding of the decision-making environment and how the decision maker(s)
250 would like the systems to fit in.
- 251 3. *Demonstrable value* – since only systems that offered value would be supported by
252 users. Their input would ensure that the right questions were answered.
- 253 4. *Trusted output* – Trust in DSS output can be increased by participation in its design
254 (Guillaume *et al.*, 2016).
- 255 5. *Integration with other systems used within the task* – through interaction with users,
256 developers will understand what others systems the DSS needs to work with.
- 257 6. *User-focused design* – the outcome of a UCD approach.

- 258 7. *Peer support* – a good UCD strategy can bring together users and facilitate
259 knowledge exchange (Oliver *et al.*, 2017).
- 260 8. *Decision support design* – the mechanisms by which decisions are supported
261 (graphics, data, layout, extent of interactivity, etc) will be directly linked to need.
- 262 9. *Responsiveness to user* – awareness of the expectations of a range of users supports
263 flexible and responsive design.
- 264 10. *Training* – understanding of existing levels of knowledge will inform training and
265 participant users will have the knowledge to train others.

266 The apparent success attributed to the UCD of ‘SystemX’, for example, mirrors other research
267 projects in agriculture that have encouraged participatory engagement. It is encouraging to
268 see that some examples are recent in nature, and therefore perhaps the user-centered design
269 message is getting across. Oliver *et al.* (2017), for example, report on a stakeholder-driven
270 approach to the development of a DSS to visualize *E. coli* risk on agricultural land. By using a
271 series of stakeholder workshops at every stage of the project (conception, design, testing, and
272 plans for continued engagement), the developers were able to design a relevant tool with
273 strong usability. Feedback was welcomed throughout the project and the tool was adjusted in
274 line with user preferences (e.g. desire for ease of use). The process built trust and an excellent
275 rapport between researchers and users. The ability of users to scrutinize decision support
276 systems, and suggest refinement, is also mentioned by Bruce (2016) and Lacoste and Powles
277 (2016) as important in system design. Furthermore, Guillaume *et al.* (2016) suggest that a
278 participatory approach can help to build trust, which far outweighs the inconvenience of a
279 more time-consuming research project. Oliver *et al.* (2017, 233) conclude with the argument
280 that involving stakeholders within all stages of...design... from inception and idea formulation
281 through to testing, is critically important’.

282 In addition, Rossi *et al.* (2014) report on a project to design a DSS (‘vite.net’[®]) for vineyard
283 farmers in Italy. By involving potential users during its development, researchers were able to
284 gain insights into how users make decisions, and where their tool might fit in with their
285 decision-making routines. Feedback suggested that potential users were likely to use vite.net[®],
286 but the paper did not investigate continued uptake in the long-term. Higgins (2007) also

287 illustrates how participatory engagement with farmers helped a Dairy Planning Software (DPS)
288 system Australia. In this project, farmers were invited to workshops to input their own data
289 and the DPS was configured according to this. This made the tool relevant to particular users
290 and gave the farmers ownership of the process. As a result, farmers gained validation of their
291 knowledge and felt empowered by being included in the project. The workshops also enabled
292 farmers to give feedback on the tool, and the DPS was modified in response to criticisms.

293 The problem with such studies, and the major caveat of this paper, is the lack of long-term
294 engagement with the effects of UCD. For the project described by Higgins (2007), for example,
295 Eastwood *et al.* (2012) suggests that there was limited continued engagement with farmers.
296 Likewise Oliver *et al.* (2012) argued for the adoption of a specific user-centred strategy of DSS
297 development in Devon (UK), but were not able to test this in the long-term. Certainly more
298 research is needed that traces a UCD project from conception through delivery and onwards
299 to investigate whether there is sustained used. It is worth noting also that trade-offs between
300 including the views of stakeholders and sticking within a design timetable may be needed, and
301 furthermore designers should have some capacity to innovate since they are best placed to
302 know about technical possibilities (Santoro *et al.* 2013). If we are to accept, however, that the
303 UK case study presented here illustrates many of the same UCD flaws identified by Parker and
304 Sinclair (2001), the experiences of farmers in relation to DSS do not seem to have changed. It
305 is interesting to ask why UCD might not be practised widely.

306 Lack of knowledge and skills about how to do UCD may be a factor (Lindblom *et al.*, 2017). DSS
307 in agriculture are rarely if ever developed by an established software design team, particularly
308 in the case of a university-driven piece of work. There may be some commercial software
309 development experience within a DSS design team but very often, in the UK at least, the
310 developers will be a small team of scientists which includes, or has access to, individuals with
311 programming capability. It is unlikely that any of the team will have knowledge of UCD
312 methods even if they contain experienced software developers (Lindblom *et al.*, 2017). Indeed,
313 even in mainstream software development it has been shown that the majority of mainstream
314 software organizations perform few usability engineering activities or none at all.

315 The nature of funding might also be an issue. Since the mid 1980's the funding for agricultural

316 science in the UK and elsewhere has moved away from industry focused research institutes
317 and into universities. At the same time the pressure on researchers to publish has increased
318 and sums of money spent on agricultural research has decreased (Leaver, 2010). Weighing up
319 the costs of UCD against the less tangible benefit of user uptake, a factor which is of less value
320 to the UK research scientist than a peer-reviewed publication (Bruce, 2016), then it is perhaps
321 not surprising that UCD is not widely employed. Even when user involvement has been
322 specified by the funding agency, the level of participation or influence by the users on the final
323 design may be less than optimum. Since DSS, therefore, are being designed in research
324 institutions away from the farm environment in which they are used, the practical decision-
325 making environment is not well understood. Decision support context assessments (Fig 2) are
326 rarely carried out and this increases the chances of poor design.

327 *4.1 Encouraging UCD of agricultural DSS*

328 Based on the findings, four recommendations are suggested to improve the quality of UCD of
329 DSS in agriculture and beyond.

330 *1. Promote user-centred design practices*

331 Providing guidance for developers to take UCD seriously from the outset, will help to prevent
332 costly uptake problems at a later stage. The how, why, and when of user involvement are
333 important concepts to clarify with those engaged in DSS development. For those developers
334 who are not familiar with effective user facilitation approaches, several useful guides exist on
335 how to engage stakeholders effectively (see review by Reed, 2008, and five-point guide by Reed
336 *et al.*, 2014). As research by Lynch and Gregor (2004) shows, it is the depth of user influence
337 on design, rather than simple participation that is important. Developers need to be helped to
338 understand not only the benefits of engaging with users during a project (Lindblom *et al.*,
339 2017), but also at the concept stage and after implementation. Funders and development
340 teams alike need to be made aware that on-farm installation of a DSS is only the beginning of
341 the story (Eastwood *et al.*, 2012), as the lack of continued engagement is responsible for many
342 failed projects. After installation, a DSS must be consistently updated to maintain accuracy (not
343 easy if funding ceases) and developers need ways to maintain the motivation and skills of
344 farmers. The nature of funding within this sector in the UK has increasingly placed the task of

345 communicating science on an academic group who have little regular direct contact with end-
346 users. Funding bodies should insist that a ‘decision support context assessment’ (Figure 2) is
347 undertaken before the design and delivery of a DSS to ensure impact. This will prevent the
348 costly and time-intensive design of unsuitable systems.

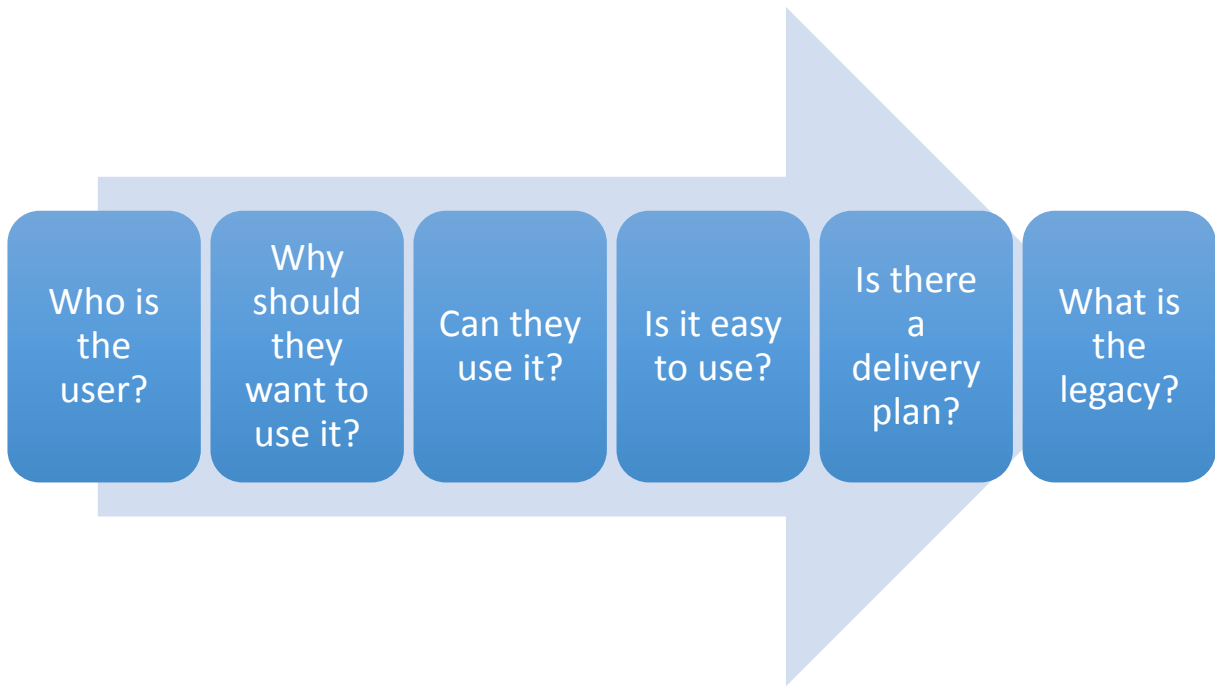
349 *2. Encourage cross-disciplinary collaboration with HCI researchers*

350 Lindblom *et al.* (2017) argue that HCI researchers could take a greater interest in agriculture.
351 The knowledge of how to design appropriate and useable systems contained within HCI be
352 usefully shared with agricultural researchers and developers of decision support. This requires
353 engagement from both communities and a commitment to cross-disciplinary research
354 collaborations, encouraged by the funding landscape.

355 *3. Undertake decision support context assessments*

356 In addition to promoting the need for UCD, designers of agricultural DSS will need guidance
357 on how to do it. As the results here indicate, many systems are poorly targeted, and do not
358 include the end user. From a relevance and usability perspective, systems therefore ask the
359 wrong questions and do not solve problems in an efficient, effective, and satisfactory way.
360 Given the largely non-commercial and/or low budget nature of DSS development, the solution
361 to this problem may be to create freely available templates (i.e. outlines of UCD tasks with
362 instructions suited to specific types of project), or basic guides to UCD to support developers.
363 These templates would need to be flexible enough to meet the varying demands of a range of
364 project sizes and user access capability, cost-efficient to encourage use (Kujala, 2003), and
365 sufficiently detailed to support a team without any prior knowledge or experience of UCD
366 (Lindblom *et al.*, 2017). A basic template for a ‘decision support context assessment’,
367 illustrated in Figure 2, should be used by designers throughout the project, and funders should
368 make grant holders report on whether, and how, they have considered each stage. We consider
369 the process outlined in Figure 2 to be relevant for the design of DSS in all fields.

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376 Figure 2: Key Stages in a Decision Support Context Assessment – **1) Who is the user?** – identify a clear
377 user, understand their workflows, and ask about their needs; these will vary for different types of
378 farmers, **2) Why should they want to use it?** – scientifically, the system might be robust and impressive,
379 but ask whether there is a need for it from a farmer/adviser [user] perspective, **3) Can they use it?** –
380 test whether users are able to use it effectively, also find out whether users can practically use it in a
381 given setting (e.g. is there internet access on-farm?), **4) Is it easy to use?** – related to point 3, however
382 there is a distinction between merely being able to use it, and the ability to use it easily – ask about
383 user design preferences, **5) Is there a delivery plan?** – ask how farmers/advisers [users] will find out
384 about the system. This might involve making use of existing trusted peer and adviser networks, (6)
385 **What is the legacy?** – if the tool needs to be consistently updated to maintain relevance, then consider
386 how to do this once funding ends.

387 The template shown in Figure 2 encourages the engagement of end user at an upstream stage,
388 and key user facilitation skills are required (see Reed *et al.*, 2014). This approach, described by
389 Santoro *et al.* (2013) as ‘involve to improve’ may create better prototypes, as in the case of
390 ‘SystemX’, and ultimately better final products. Following each stage on Figure 2 will satisfy
391 many of the key enablers of success found in the literature review and UK case study; including
392 ensuring that systems (1) fit farm workflows, (2) are easy to use, (3) perform a useful function,
393 (4) are trusted, and (5) can integrate with other systems. These categories are satisfied because

394 a decision support context assessment enables the developer to understand the end user, find
395 out who they are, what problems they need solving, what their preferences are for useful
396 interfaces, and where systems can fit into their existing workflows. This user-centred mentality
397 is vital in the future design of DSS to ensure that we move away from a situation where ‘clever
398 people’ are designing systems ‘in their heads’ (*arable adviser in focus group*), which are
399 unsuitable for use in practice.

400 4. *Understand the governance of on-farm decision-making*

401 As part of a decision support context assessment, developers need to discover the different
402 actors making key on-farm decisions. This will always include the farmer, but it will also usually
403 encompass a wider selection of actors, including paid professional advisers, industry
404 representatives, and other trusted individuals (AIC, 2013; Ingram, 2008; Prager and Thomson,
405 2014). Some of these groups, particularly paid professional advisers, will be more likely to use
406 DSS than farmers (Rose *et al.*, 2016). Since these individuals are usually trusted by farmers
407 (Ingram, 2008), mainly due to long-standing personal relationships, developers of DSS should
408 make use of these existing trusted networks when delivering products. Building trusted
409 relationships with such key knowledge brokers may allow developers to forge more trusted
410 relationships with farmers by association.

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