

1 Suriname: reconciling agricultural development and conservation of unique natural wealth

2
3
4 Agnieszka Ewa Latawiec^{a,b,c,*}, Bernardo B.N. Strassburg^{a,d}, Ana Maria Rodriguez^e, Elah
5 Matt^c, Ravic Nijbroek^e, Maureen Silos^{f,g}
6

7 A – International Institute for Sustainability, Estrada Dona Castorina 124, 22460-320, Rio de
8 Janeiro, Brazil

9 B – Opole University of Technology, Department of Production Engineering and
10 Logistics, Luboszycka 5, 45-036 Opole, Poland

11 C – University of East Anglia, School of Environmental Science, Norwich, NR4 7TJ, United
12 Kingdom

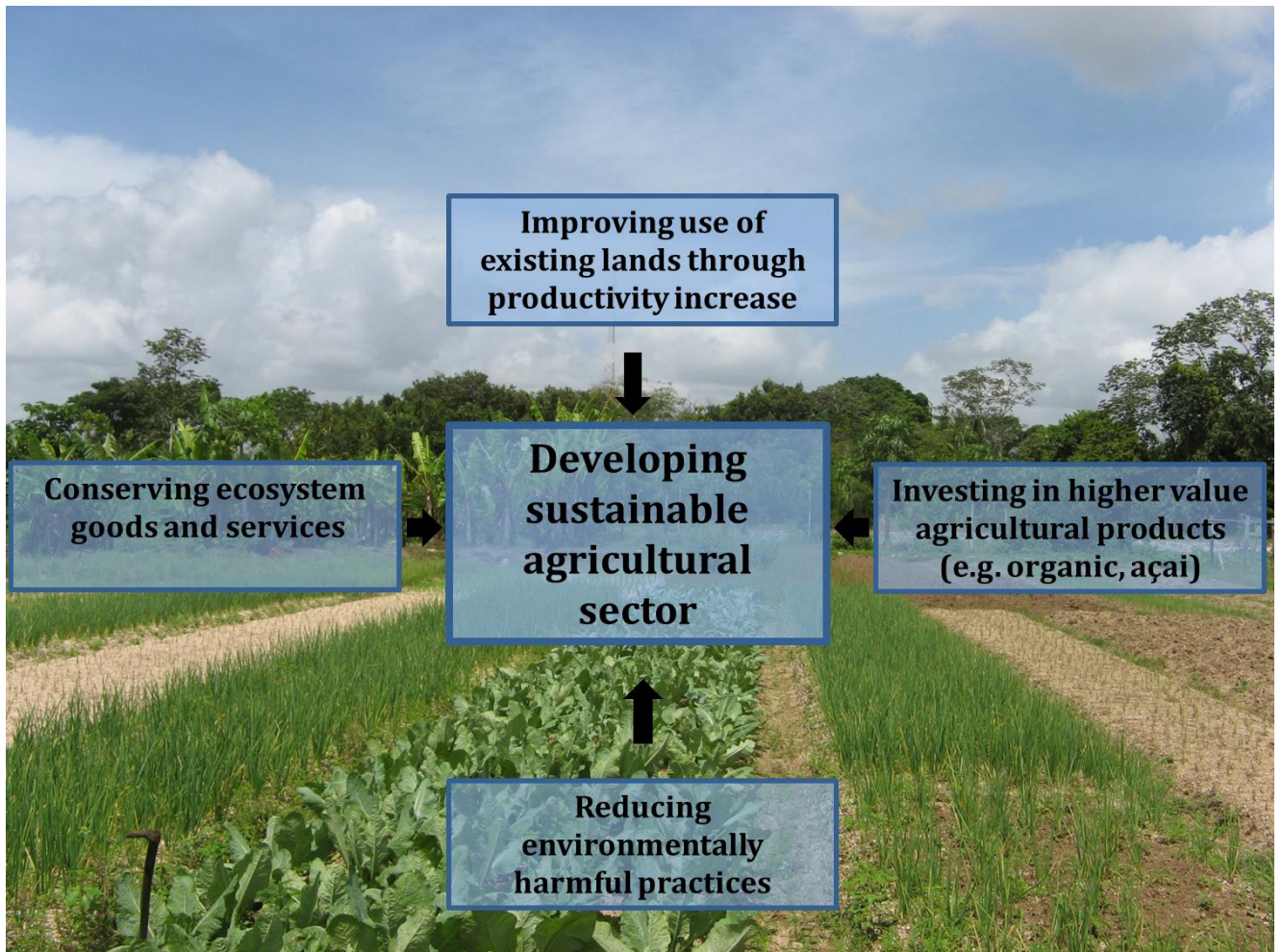
13 D – Department of Geography and the Environment, Pontificia Universidade Catolica, 22453-
14 900, Rio de Janeiro, Brazil

15 E – Conservation International, 2011 Crystal Drive, Arlington, VA 22202, USA

16 F – The Caribbean Institute, Hoekstrastraat 5, Paramaribo, Suriname

17 G – The Centre for Agricultural Research in Suriname, Postbus 1914, Paramaribo South
18

19 * Corresponding author: Tel: +552193065007, email: a.latawiec@iis-rio.org, address: Estrada
20 Dona Castorina 124, 22460-320, Rio de Janeiro, Brazil



21

22 **Abstract**

23 National and transboundary adverse effects of competition for land are being
 24 increasingly recognized by researchers and decision-makers, however the consideration of
 25 these impacts within national planning strategies is not yet commonplace. To estimate how
 26 increasing agricultural production can be conciliated with protection of natural resources at
 27 the national scale, we analyzed current land use in Suriname, and investigated opportunities
 28 for, and constraints to developing a sustainable agricultural sector.

29 Suriname is a remarkable case study. To date, Suriname has retained most of its
 30 natural resources with forest areas covering over 90% of the country. Surinamese forests
 31 combine extremely high levels of both biodiversity and carbon, making them top priority
 32 from a global ecosystem services perspective. Among other national and international
 33 pressures from increased demand for agricultural products, , the country is also considering
 34 significant expansion of agricultural output to both diminish imports and become a ‘bread
 35 basket’ for the Caribbean region, which collectively may pose risks to natural resources.

36 In this study, combining locally-obtained primary data, expert consultation and
 37 secondary data from the Food and Agriculture Organization we analyzed a range of scenarios,
 38 we show the complexities associated with current land management and we discuss
 39 alternatives for developing a sustainable agricultural sector in Suriname.. We show that
 40 Suriname can increase the production of rice, which is the most important agricultural activity

41 in the country, without expanding rice area . Rather, future increase in rice production could
42 be promoted through an increase in rice productivity, and the employment of more
43 environmentally-favourable management methods, in order to both diminish pollution and
44 avoid encroachment of the agriculture into pristine areas. Further, we show a potential to both
45 contribute to greening of the agricultural sector and to higher economic returns through
46 expanding the production of ‘safe food’ and through possible development of organic
47 agriculture in Suriname.

48 If Suriname develops a ‘greener’ agricultural sector, it may both increase economic
49 returns from the agricultural sector and benefit from continuing protection of natural
50 resources. Because most of Suriname forests present top levels of carbon and biodiversity, the
51 country could benefit from so-called ‘early-action’ Reducing Emissions from Deforestation
52 and Forest Degradation (REDD) finance, which is already being paid mostly through bilateral
53 agreements. Further, by adopting land-use planning that protects natural resources, Suriname
54 may be in extraordinary position to benefit from both improved-quality agricultural
55 production and from incentives to conserve forest carbon and biodiversity, such as payments
56 for ecosystem services. Given the high stakes and the severe lack of both primary data and
57 applied analyses in Suriname, further research focused on better informing land-use policies
58 would be a valuable investment for the country. Although this analysis was performed for
59 Suriname, conclusions drawn here are transferable and may assist formulation of policy
60 recommendations for land use elsewhere.
61

62 Keywords: sustainable agriculture; organic farming; development; avoiding deforestation;
63 landscape approach; Suriname
64

65 **1. Introduction**

66 Over the next few decades land resources are forecasted to continue to be subject of
67 competition from a range of uses (Alexandratos, 2012; Harvey and Pilgrim, 2011; Smith et
68 al., 2010). According to the Food and Agriculture Organization (FAO, 2009), one of the main
69 drivers of this competition stems from the anticipated growth in global population from seven
70 to nine billion by 2050. Not only will these additional billions need to be fed, they also want
71 to be fed well (Smith et al., 2010). With higher purchasing power comes higher overall
72 consumption and the global appetite is projected to increase also with respect to other
73 commodities, such as fuel or timber (Smith et al., 2010; Tilman et al., 2009). Furthermore,
74 land degradation intensifies competition because it depletes the available pool of land for
75 production while a share of land is additionally set aside for conservation purposes (Smith et
76 al., 2010).

77 Competition for land is transboundary (Lambin and Meyfroidt, 2011; Strassburg,
78 2013), meaning that although increased demand occurs in one part of the world, pressure to
79 provide commodities may be shifted elsewhere, given the economic benefits for commodity-
80 providing countries and the globalization of agricultural markets. The World Bank (2011)
81 demonstrated that there were about 45 million ha covered by large-scale land acquisitions,

82 mostly in developing countries, with the production of food and biofuel in these areas
83 destined for exports. These large-scale land acquisitions are also sometimes referred to as
84 'land grabs' (World Bank, 2011; Friis, 2010) and represent the adverse effects of demand
85 displacement (Lambin and Meyfroidt, 2011). Notwithstanding the potential positive aspects
86 of facilitated international land acquisitions, including poverty alleviation, improvements in
87 infrastructure or job creation, in practice, these kinds of transactions are often accompanied by
88 negative in-country effects. Loss of livelihoods and displacement of local population may
89 occur, with the poorest being usually the first to lose their land (Zoomers, 2010).

90 Agriculture has historically been the greatest force of land transformation (Lambin and
91 Geist, 2006). Cropland area expanded from 3-4 million km² in 1700 to 15-18 million km² in
92 1990, a loss of 12-14 million km² of natural areas (Goldewijk and Ramankutty, 2004). Gibbs
93 et al. (2010) also showed that tropical forests were primary sources of new agricultural land in
94 the 1980s and 1990s. Throughout the tropics, between 1980 and 2000 more than 80% of new
95 agricultural land came at the expense of intact and disturbed forests (Gibbs et al., 2010).
96 According to forecasts, global land under crop cultivation may increase by some 70 million
97 hectares by 2050, mostly in developing countries (FAO, 2006).

98 On account of the future population projections, increasing demand and environmental
99 degradation, and with the recent figures showing Food Price Index up by 1.4% as a result of
100 fears of food shortages following poor harvests (FAO, 2012a), there has been increasing
101 interest in research and implementation towards more sustainable land management (de la
102 Rosa et al., 2009; EC, 2012; FAO, 2012b; Ingram and Morris, 2007; ORC, 2012; Powlson et
103 al., 2011; Reidsma et al., 2011; Sutherland et al., 2012). For instance, sustainable
104 intensification of agriculture - that is producing more food from the same area of land while
105 reducing the environmental impacts (Royal Society of London, 2009) - has been indicated as
106 paramount to meeting growing demands from a growing global population while
107 simultaneously protecting the remaining natural resources of the planet and ecosystem
108 services they provide (Foley et al., 2011; Foresight, 2011; Godfray et al., 2010; Mueller et al.,
109 2012; Tilman et al., 2011; Tilman et al., 2002). Global-scale estimates demonstrate spatially
110 'yield gap' between observed yields and those attainable in a given region (Licker et al., 2010;
111 Mueller et al., 2012) and recent studies have investigated alternatives to sustainably close this
112 gap (Licker et al., 2010; Mueller et al., 2012; Tilman et al., 2011). However, in practice, it is
113 the local land-management policy and socio-economic constraints determining whether a
114 sustainable intensification and conservation path is pursued by under-yielding nations (e.g.
115 Mueller et al, 2012).

116 In order to form a better view on how intricate factors, such as local socio-economic
117 circumstances, play a role within the broader concept of sustainable intensification and
118 protection of natural resources, we analyzed available data and policies, and investigated
119 possibilities for developing sustainable agriculture in Suriname. Suriname is an interesting
120 case study when considering competition for land and development that simultaneously
121 protects natural environment. Suriname is the smallest sovereign South-American country,
122 with a total land area of approximately 164 000 km² (ATM, 2013) situated in northeastern
123 part of the continent (Fig. 1). It has a tropical climate, with an average daily temperature of
124 27° C in the coastal region and an annual average rainfall of 1900 mm and 2700 mm for the
125 coastal areas and the central part of the country, respectively (ATM, 2013). Suriname retained

126 most of its forest resource (Griscom et al., 2009), with forest land covering over 90% of the
127 country including pristine tropical rainforest of the Amazon (ATM, 2013; Country Strategy
128 Paper -CSP, 2008). There are multiple factors that historically contributed to low
129 deforestation rates. Suriname is a low populated country (currently just over 500 000 and the
130 population density of approximately 3 inhabitants per square kilometer), with the majority
131 living along the coast in urban and peri-urban areas (ATM, 2013). Its colonial history
132 influenced establishment of coastal plantations in vicinity of ports to facilitate shipping of
133 agricultural products to Europe. Historically, lacking infrastructure and the presence of a
134 significant population of Maroons (descendants of escaped slaves) prevented settlers from
135 expanding into the forest because of the risks of being attacked. Strict control of the
136 government and regulations on logging concessions have also contributed to diminishing
137 uncontrolled timber extractions.

138 Currently there are fears however that low deforestation rates between 0.03 and 0.04
139 % per year (ATM, 2012) may not be sustained. Expansion of palm oil, sugarcane and other
140 plantations, and small to medium scale mining have been reported as emerging threats to
141 natural ecosystems in Suriname (ATM, 2013; WWF, 2012; CIS, 2010).

142 Several international companies are now interested in reviving the palm oil industry in
143 Suriname and it has been demonstrated that palm oil and sugarcane for ethanol may be
144 responsible for the biggest expansion in production area (CIS, 2010). Globally, palm oil is one
145 of the crops of which harvested area has most rapidly been expanding (Phalan et al., 2013).
146 Recent data suggest that the Surinamese government is considering new production on 90 000
147 hectares of oil palm¹. The government has already signed Memorandums of Understanding
148 with Indian and Chinese companies ('Fats, Foods, and Fertilizers' and 'China Zhong Heng
149 Tai', respectively). Suriname was previously engaged in the production of palm oil, which led
150 to deforestation. In 1969, in the districts of Marowijne and Para, 80 000 hectares primary
151 forest were designated for palm oil production of which 6000 hectares were cleared and put
152 into production. A combination of palm tree disease, lack of technical expertise, and civil war
153 in the late 1980's eventually caused these investments to fail. Furthermore, an area of 12 000
154 hectares that was previously used for rice production is now to be turned into sugar cane by
155 the State Oil Company (CIS, 2010). Being successful, this can result in further expansion,
156 with areas in West Suriname (never put into production before) being prepared for sugarcane
157 production with likely little benefits to local population (CIS, 2010).

158
159 Concurrently, the country is aiming to significantly expand agricultural output and
160 become a 'bread basket' of the Caribbean region¹. Rice is the main agricultural product in the
161 country and if demand exists, there is a risk of continued rice expansion into coastal wetlands.

162 To date there is a general lack of centralized land-use planning in Suriname. The
163 Planwet (Planning Law) of 1973 includes directions for developing Structuurplannen
164 (Structural Plans) and Bestemmingsplannen (Zoning Plans), but the law is not being
165 implemented. The coastal zone is protected by law and is governed by Multiple Use

1 www.president.gov.sr and CIS, 2010

166 Management Areas (MUMA) regulations² but mangrove forests may however be under threat
167 (including from housing development) in the north of the capital city, which has not been
168 declared a MUMA.

169 Taking into consideration global and local policy, environment, and socio-economic
170 factors, this study presents opportunities for greening of the agricultural sector in Suriname.
171 We analyzed agricultural data (both from the Food and Agriculture Organization and local
172 estimates), and discuss different scenarios of future rice production and productivity and their
173 implications for land-use dynamics. Based on interviews and expert opinion, we then propose
174 alternatives to be implemented within sustainable agricultural management. Finally, we
175 investigated the possibility for developing organic market in Suriname and present a
176 framework of opportunities to expand this market both at national scale as well as for external
177 markets.

178 To our knowledge this is the first study on developing a sustainable agricultural sector
179 in Suriname and we present alternatives, opportunities, constraints and policy-oriented
180 recommendations for developing sustainable agricultural sector in the country yet with
181 worldwide recommendations, especially for developing countries. Here we offer a
182 complementary view to previous global-scale studies on yield gap, sustainable intensification
183 and sustainable land management by presenting regional analysis of feasibility of such actions
184 in real-world circumstances. Further, because local interventions in tropical rainforests have
185 global consequences (Davidson et al., 2012), and because conclusions formulated in this study
186 can be translated to other forest- and carbon-rich countries (often finance-poor countries), the
187 recommendations drawn here may direct towards better resources management not only due
188 to benefits from improved agricultural sector but also by benefiting from the international
189 schemes and incentives to protect rainforests. The results of this study may inform policy and
190 support a range of actors such as non-governmental organizations (NGOs), private enterprises
191 and other stakeholders.

192 193 194 195 **2. Methodology and data collection**

196 *2.1. Study area*

197 Suriname was selected as a study area to investigate how sustainable agricultural
198 sector in combination with conservation of natural resources can be pursued. First, it is one of
199 the countries with the highest prime forest cover (as percent of the country area) in the world
200 (FAOstat). Over 90% of the country is covered by forest (ATM, 2013), which presents
201 highest values of both carbon and biodiversity (Strassburg et al., 2010). At the same time, the
202 country currently has plans to expand its agricultural sector and become a ‘bread basket’ of
203 the Caribbean. Second, Suriname has received increasing attention from capital-rich countries
204 to purchase land for sugarcane and palm oil production, which, in absence of in-force

² <http://www.stinasu.com/muma.html>;
http://www.conservation.org/where/south_america/suriname/Pages/suriname.aspx;
http://www.celos.sr.org/projects/ongoing_projE.asp

205 environmental legislation, may pose a threat to its natural environment (CIS, 2010).
206 Therefore, Suriname may be at crossroads with a few alternatives ahead including sustainable
207 development of agriculture with conservation of natural resources or development that
208 undermines Suriname's natural capital. Further, there has been little research analyzing
209 opportunities for and constraints to developing sustainable agricultural sector in Suriname and
210 the analysis presented here can directly contribute to aid decision-making.

211 Suriname is largely covered by tropical rainforest (Fig. 1) and has a surface area of
212 about 166 km² (CSP, 2008). The country's terrain is very diverse in terms of ecosystems and
213 habitats and consists of a young and old coastal plain interspersed with brackish and
214 freshwater wetlands, a central plateau region with savannas and swamp forests, and a
215 highland region in the south with densely forested tropical vegetation (ATM, 2013). Northern
216 Coastal Plain is well described and mapped, while hilly landscapes of the interior have been
217 little investigated. Although much of this area remains unknown, the areas above 400 m
218 represent peculiar landscape features, with rare and potentially unique habitats, such as cloud
219 forest (ATM, 2013). The country has a positive balance of payments with an export value
220 larger than imports. According to the World Bank, Suriname has a GDP of U\$ 4,7 (data for
221 2012) which has steadily been growing at a mean rate of around 4% since 2001, with a minor
222 setback during 2007-09, and a low percentage of foreign debt (Department of National
223 Accounts-ABS, 2010). The agriculture sector is the third largest formal employer after the
224 civil service and trade with approximately 11 500 jobs or 12% (ABS, 2010). Agricultural
225 production in Suriname is primarily composed of rice, bananas, oranges, vegetables, plantains
226 and coconuts. Rice and bananas also compromise the majority of exports, \$32.3 million and
227 \$33.1 million respectively in export earnings (2008 figures). In terms of cultivated area,
228 contribution to GDP (3% in 2002), foreign exchange earnings (approximately USD\$14
229 million in 2002) and direct employment (8 000 jobs in 2002), rice is the most important crop
230 in Suriname (Poerschke, 2005). Production has traditionally been concentrated in the north of
231 the country in the Nickerie district, accounting for more than 75% of productive land
232 dedicated to rice, followed by Saramacca with around 10% and Coronie with approximately
233 7%. Regarding land ownership, over 80% is under hereditary long-term lease or land lease,
234 less than 10% is rented, and less than 5% is owned as allodial property (Rees et al., 1994).

239 2.2. Data collection

240 Upon a literature review on agricultural sector in Suriname and consultations with
241 local stakeholders, we preliminary selected four key areas that may contribute to developing
242 sustainable agricultural sector in Suriname. These were: 1) improving use of existing land
243 through increasing productivity of rice; 2) reducing environmentally harmful practices in rice
244 sector; 3) investing in higher value agricultural products (e.g. organic agriculture) and; 4)
245 conserving ecosystem goods and services. We then validated these alternatives during a focus
246 group (n = 25), with local researchers, NGOs, private sector, business sector, farmers and
247 government representatives in Suriname.

248 For the analysis of land use and land availability for expansion of rice sector in
249 Suriname (see subsection 2.3) we used FAO data on rice production (in tons per year) and
250 productivity (in tons per hectare) (FAOstat, 2012), which we verified with local estimates
251 (obtained from 'Anne van Dijk' Rice Research Centre Nickerie; ADRON). The

252 recommendations of the techniques for improving rice production systems were based on a
253 literature review (mainly governmental documents, research reports and articles, bulletins and
254 briefs) and validated during the focus group while interviews with farmers and researchers at
255 ADRON (n = 20) served to confirm major constraints that the sector was facing. The
256 information on opportunities for developing organic farming in Suriname was collected on the
257 basis of interviews (expert opinion) with the organizations from Suriname that are leading the
258 development towards organic farming in field (the Caribbean Institute and Center from
259 Agricultural Research in Suriname- CELOS). Additional information on organic farming was
260 collected from farmers and private stakeholders from Suriname within the focus group. The
261 opinion of a European policy expert was employed throughout the duration of this study to
262 explore opportunities for organic products from Suriname to be exported overseas.

263 The results of the analysis of the four key alternatives contributing to development of
264 sustainable agricultural sector were then presented at the final workshop at the Anton de Kom
265 University of Suriname wherein final feedback on conclusions and recommendations was
266 received from researchers, members of NGOs, farmers and private sector (n = 22, including
267 three participants of the focus group) and incorporated into final conclusions. Because there is
268 relatively little environmental monitoring in Suriname and relatively few data exist, we opted
269 for focus groups and expert opinion as triangulation for our literature review and analysis of
270 FAO and International Federation of Organic Agriculture Movements (IFOAM) data (for
271 organic farming). In the circumstances of little data availability, expert opinion is important as
272 a valuable source for environmental analysis (see for example, Krueger et al., 2012), while
273 focus groups have been indicated as an ancillary validation method within multi-method study
274 design, alongside and triangulating other methods, especially when data is scarce (Bloor et al.,
275 2001).

276 *2.3. Modeling of future land demand for rice*

277 FAOstat data (2012) on rice production and productivity in Suriname were used to
278 analyze land availability for a range of productivity scenarios over the next decade. The
279 interplay between production targets and productivity changes determines the area necessary
280 for future land demand. The area (in hectares) necessary to meet rice production targets is
281 dependent on the production target (in tonnes of rice) and productivity (in tonnes of rice per
282 hectare). For each of these two parameters, we analyzed three scenarios: (i) stagnation, where
283 values remain constant until 2022; (ii) modest increase, where there is an increase of 1% per
284 annum until 2022; and (iii) high increase, where there is an increase of 3% per annum until
285 2022. These values were selected based on trends observed in FAO data (FAOstat, 2012) and
286 were validated during the focus group (n = 20) by researchers and farmers from Rice
287 Research Center in Suriname (ADRON). Table 1 summarizes the three scenarios for both
288 parameters. We then calculated how much area would be needed, if rice production increases
289 with and without productivity increase.

292 **3. Results and discussion**

293 *3.1.Improving use of existing lands through productivity increase: developing sustainable rice*
294 *sector*

295 The rice sector in Suriname has faced a steady decline over the last 30 years. Rice
296 production in Suriname reached its peak during the mid 1980s and since then the sector has
297 had small recovery periods, but with an overall downward trend, of a decline little over 2%
298 per year both in terms of production volume and harvested area until 2007. There are several
299 reasons for this decline. First, while Europe has been increasingly more open and transparent
300 in trading around the world, this has had a negative impact on Suriname through the reduction
301 of its preferential access to this market and an increased competition from other exporting
302 countries. Second, according to Elmont (2010), deterioration of milling infrastructure
303 contributed to falling rice production in Suriname because of underutilized milling capacity,
304 leading to higher processing costs that, in turn, lead to uncompetitive products in the
305 international market. Third, there is no value added to rice and rice by-products and waste of
306 rice production barely utilized. Fourth, there is a lack of structured product development
307 research. Furthermore, most of Suriname's exports now take place from the Paramaribo port,
308 which translates into increased transport costs. In addition, limited irrigation system (currently
309 rice farmers in Suriname generally use traditional flooding systems to irrigate their fields) and
310 the maintenance of this key service to the farmers also represents a limiting factor that
311 contributes to the sector's current challenges (Mertens, 2008). Finally, high interest rates
312 (between 12 to 13%) have increased farmer defaults and have reduced the level of investment
313 on farm equipment for the past 15 years. This recession resulted in all main machinery
314 suppliers closing their shops, including repair shops and spare part supply, which now, in turn
315 is perceived as limiting factors to stimulating rice sector.

316 In this context the country has now ambitions to increase its rice production. Because
317 productivity levels impact on the demand for land from the rice sector, if rice productivity
318 stagnates at current levels (approximately 4.2 tonnes per hectare; FAOstat; ADRON), rice
319 production area in Suriname would need to increase by more than 20 000 hectares by 2022
320 (Fig. 2A), if high production targets are to be met (of 3% annual increase). Even if production
321 does not increase by 3% but only by 1% per year, without productivity increase, additional
322 land will need to be converted into rice production (Fig. 2A). Similar trends have been
323 observed historically: extensive agriculture driven by increasing demand led to expansion of
324 agricultural areas (Gibbs et al., 2010). In fact, over the period 1999-2008, rice was one of the
325 10 most important crops by area increment, which accounted collectively for over two thirds
326 (69.7%) of the net increase in area in tropical countries (Phalan et al., 2013). In 2008, rice was
327 one of the three crops (along with maize and wheat) with the greatest harvested area globally
328 (Phalan et al., 2013). Furthermore, rice is the crop grown over the largest area in tropical
329 countries (18% of tropical cropland) and is the most widespread crop in both the moist and
330 dry broadleaf forests biomes (Phalan et al., 2013).

331 If rice productivity increases by 1% per year in Suriname, the country may meet
332 increased production targets, without converting additional land (Fig. 2B). If, however,
333 productivity increases by 3% per year, combined with modest increases in production targets
334 (1% increase per year), 10 000 hectares could be liberated from rice production (Fig. 2C), and
335 spared for other land uses. In the scenario of modest increase, rice production would reach

336 255 thousand tonnes in 2022, the highest value since 1992 (FAOstat; Table 1). An accelerated
337 increase of 3% per year would increase rice production by almost 40% in 10 years, reaching
338 323 thousand tonnes in 2022 (Table 1). This would surpass the record production of 1984 of
339 302 thousand tonnes of rice per year (FAOstat, 2012). In relation to productivity, the 3%
340 scenario would bring productivity to approximately 6 tonnes per hectare, a level close to the
341 estimated potential yield of Suriname farms using technologies and cultivars available today
342 as estimated in the study of FAO and IIASA of Global Agro-Ecological Zones (GAEZ; van
343 Velthuisen et al., 2007).

344 Sustainable intensification has indeed been indicated as an alternative to achieve food
345 security (Foresight, 2011; Godfray et al., 2010; Phalan et al., 2013; Tilman et al., 2011). For
346 example, Pretty et al. (2003) found improvements in food production (improvements in per
347 hectare yields of staples) through introduction of low cost, locally available and
348 environmentally sensitive practices and technologies, such as increased water use efficiency,
349 improvements to soil health and fertility, and pest control with minimal or zero-pesticide use.
350 The 89 projects with reliable yield data reveal an average per project increase in per hectare
351 food production of 93% (Pretty et al., 2003). Sustainable increase of agricultural productivity
352 has also been discussed within REDD+ scheme as viable means to control demand
353 displacement (leakage) that may follow implementation of forest-protection measures
354 (Strassburg et al., 2009). Further, Herrero et al. (2010) showed how by smart investment in
355 sustainable food production, it is possible to increase food production for the poorest,
356 concurrently limiting impacts on the environment. In Suriname, sustainable agriculture
357 intensification can be achieved, for instance, through adoption of practices that can help
358 improve the performance of rice and optimize the use of water (Wassmann, 2010), such as the
359 use of cultivars and genetic material adapted for specific environmental or biotic conditions,
360 land leveling that improves irrigation efficiency and weed control, selection of appropriate
361 seeding method, improving soil organic matter content or mulching (Bouman, 2007;
362 Wassmann, 2010). Use of mulch for keeping soil moisture and for weed control is being
363 commonly practiced in China for rice production (Bouman et al., 2007). Current limitations to
364 incorporating these practices in Suriname include the low capacity to produce certified seed,
365 lack of legislation to protect intellectual property rights, little extension to assist farmers to
366 incorporate these practices, difficulties with access to credit and inappropriate infrastructure
367 (Graanoogst and Grijpstra, 2007; Poerschke, 2005; Mertens, 2008).

368 Agricultural intensification may not automatically lead to positive economic and
369 environmental outcomes. If complementary measures (for instance policies) are not
370 implemented, it can lead to 'rebound', a classic economic effect where increased productivity
371 leads to an increase in demand for its input (here land) (Lambin and Meyfroidt, 2011). This
372 threat is also pertinent to biofuels production in Suriname. If complementary measures, such
373 as good governance, law enforcement and increasing the value of standing forests are
374 however in place, sustainable intensification may lead to land-sparing for nature (Ewers et al.,
375 2009; Hodgson et al., 2010; Phalan et al., 2011a; Phalan et al., 2011b). For example, Phalan
376 and co-authors (Phalan et al., 2011a) demonstrated the benefits for wild species, where larger
377 land areas were designated for conservation. They concluded that restricting human
378 requirements for land globally is important in limiting the impacts of increasing food
379 production on biodiversity. For extensive discussion on circumstances under which yield

380 increases can facilitate land sparing (recognising that policies and social safeguards will need
381 to be context-specific for example to avoid rebound and leakage) see Phalan et al. (2011a). In
382 accordance with others, our analysis demonstrates that if rice production is sustainably
383 intensified it may lead to land sparing (Table 2) and according to Mertens (2008), up to fifteen
384 thousand hectares that were abandoned could be reincorporated into the rice sector in
385 Suriname. Adding to this area the 53 000 thousand hectares already under rice production,
386 results in a total area already cleared for the rice sector equal to 68 000 hectares.

387 Providing that productivity increase keeps pace with production targets (Table 2), 15
388 000 hectares could be available for other crops. This area is three times larger than the area
389 currently used for the cultivation of vegetables and fruit crops in Suriname (FAOstat, 2012)
390 and it could be liberated (land spared) for other uses (in particular higher value crops such as
391 vegetables and fruits or high-cash products such as açai). Economic returns from these crops
392 are on average ten times higher than returns from rice production (FAOstat, 2012). When
393 productivity increases are higher than production targets, even more land could be available.
394 Further analysis should investigate which fraction of these areas would be biophysically and
395 economically suitable, and socially acceptable for alternative production systems.

396 The scenario where rice production targets are high but productivity stagnates presents
397 a serious threat to natural ecosystems (Table 2). In this scenario, even if 15 000 hectares
398 potentially available to be reintegrated to rice production are used, there would be an
399 additional demand for more than 6 000 hectares. This reinforces the need to invest in
400 productivity increase, for example through technologies discussed above, in order to avoid
401 conflict between agricultural productions and environmental conservation. Indeed, according
402 to expert opinion from Suriname and the literature (WWF, 2012), there is a risk of agriculture
403 encroachment into the mangroves, which are vital for providing environmental services. For
404 instance, mangroves harbor a diverse marine life, including large predatory fish, and serve as
405 nesting grounds for migratory birds. The Guiana's marine waters (including Surinamese)
406 provide animal protein and may rank among the 10 most productive marine systems in the
407 world (WWF, 2012). Mangroves also play an important role in the global carbon cycle
408 (WWF, 2012) and are paramount for protection against extreme weather events (Costanza et
409 al., 2008), which are predicted to escalate in the future. Globally, rice cultivation is an
410 important cause of wetland loss (Donald, 2004) and rice is the main crop found in the
411 mangrove biome (Phalan et al., 2013). Mangroves are indeed most at risk now from
412 agriculture in Suriname (also due to nutrient loads and pesticide use). A history of the growth
413 of the rice sector in Nickerie shows that coastal wetlands have constantly been transformed
414 over the years starting in Nickerie and slowly moving east toward the large Coronie Swamp.
415 The construction of a dam to stop coastal erosion near Coronie (worth 50 million euros), is
416 partly blamed on the conversion of freshwater wetlands (crucial for freshwater fisheries and
417 water availability during drought) to rice production (CIS, 2010). This slowed the flow of
418 freshwater to the coastal mangroves which is necessary to create the right brackish conditions
419 for optimal mangrove growth. Local environmentalists are concerned that the large Coronie
420 Swamp may be drained to be converted into agricultural land as well.

422 *3.2. Investing in higher value agricultural products: organic farming as an opportunity to* 423 *green agricultural sector in Suriname*

424 Organic farming may provide a wide range of economic, environmental and social
425 benefits to agricultural sector in Suriname. Although certified organic farming market as such
426 does not exist, the development of so called 'safe food' sector is a significant step towards
427 development of organic products market in Suriname. The initiative of safe food was a
428 response to the increasing concern over the overuse of pesticides and risks associated both
429 with excessive use (direct risk for farmers), and consumption of agricultural products
430 contaminated with chemicals. This in turn has led to increased interest in healthier and more
431 environmentally-friendly products.

432 The Caribbean Institute in Suriname led a country-wide safe food initiative, assisting
433 farmers in their transformation towards greener agriculture through diminished use of
434 chemicals and the use of organic compost. This initiative demonstrated that not only the
435 demand for better quality, chemical-free and more natural products in Suriname exists, but
436 also that the demand surpassed supply. In fact, discontinuous supply of safe-food products to
437 the market was indicated as one of the barriers to further expansion of the safe-food market in
438 Suriname (expert opinion, Suriname). One reason for disruption of supply of safe-foods is the
439 scarcity of organic compost necessary to provide nutrients in organically-managed farms and
440 biocides (as substitutes to chemical pesticides). There are currently efforts to promote
441 compost production and management that may facilitate a move towards larger scale safe-
442 food production. The Caribbean Institute is now also formulating an organic farming standard
443 in Suriname based on CARICOM organic standards.

444 Over the past two decades, global markets for certified organic products grew rapidly
445 and sales are expected to continue to increase over the next years (Fibl, 2012). The global
446 organic agricultural land area has steadily increased, with Oceania, Europe and Latin America
447 having the largest areas of organically-managed agricultural land. There has recently been a
448 rapid growth in organic land area in European Union countries, likely related to financial
449 support to this sector (Argyropoulos, 2013; Schader, 2013). While sales are concentrated in
450 North America and Europe, production is global, with developing countries increasing their
451 share of production and exports. Moreover, recent studies in Africa, Asia and Latin America
452 suggest that due to expanding markets and price premiums, organic farmers generally earn
453 higher incomes than their conventional counterparts (UNCTAG, 2008). Organic production is
454 particularly suited for smallholder farmers, who comprise the majority of the world's poor. It
455 may contribute to reducing dependency on external resources and facilitate higher and more
456 stable yields and incomes, enhancing food security and providing more resilience
457 (Rattanasuteerakul and Thapa, 2012). Organic farming may also strengthen communities and
458 give youth an incentive to continue farming, thus reduce migration (expert opinion,
459 Suriname).

460 When developing a market for organic farming, mandatory organic legislation may
461 facilitate organic farming practices, however it is not a prerequisite for the development of an
462 organic sector. Compulsory legislation, especially when inadequately formulated, may hinder
463 rather than stimulate the development of production. In early stages of development of the
464 organic market what really is of prime consideration is promotion and support for organic
465 farming practices and products, rather than a series of compulsory requirements. In that,
466 participatory guarantee systems (PGS) may support and encourage organic market to grow
467 (IFOAM, 2011). PGS are locally-focused quality assurance systems which certify producers

468 based on active stakeholder participation. They are built on social networks and knowledge
469 exchange, and provide a credible guarantee for consumers seeking organic products. Thus,
470 they provide an alternative to third-party certification, and are especially adapted to local
471 markets.

472 When developing an organic sector, international, foreign or domestic development
473 agencies and their programs can also greatly influence the process. In fact, in countries where
474 fully operating organic farming legislation is not in place, NGOs and private sector may be in
475 charge of organic farming and its exports. In many developed countries (including EU
476 countries), where sophisticated legal organic farming frameworks are now in place, the early
477 development of organic farming has been initiated by either NGOs or by private companies,
478 and sometimes both. In some countries, such as New Zealand, where the organic market
479 reported in 2009 amounted to around EUR 220 million, there is no organic market regulation
480 and the market surveillance is regulated in the Fair Trading Act.

481 A viable organic sector will not necessarily emerge due to the policy environment but
482 adequate policies and standards may provide good foundations for the growth of the organic
483 agricultural sector. If mandatory organic regulation is desired in Suriname, it is of critical
484 importance that such a regulation is “farmer-friendly” and “trade-friendly”. For example,
485 where mandatory regulation on organic farming exists, there may be exemptions for small
486 farmers from certification, which means that the farmers can make the organic claim and have
487 to follow the standards but do not have to be certified (and incur extensive costs).
488 Inadequately drafted organic farming regulation is likely do more harm than good.
489 Importantly, if the aim is to support the export sector there is no need for mandatory
490 regulation. It is sufficient to create a governmentally-supervised system for export and
491 marketing of organic products. For example, in New Zealand, exports of organic products
492 were estimated at EUR 110 million in 2009, there is a voluntary, government-managed
493 certification scheme accepted in the EU, USA and Japan (IFOAM, 2011). The key to gaining
494 access to external organic markets lies in establishing close relations with competent and
495 qualified certification organizations, and efforts to strengthen them should have priority.

496 Notwithstanding concerns over ‘food miles’ (Van Passel, 2013), Europe is a viable
497 market for future organic products from Suriname due to previously established market
498 relationships with the Netherlands as well as due to logistical facilities (interestingly, it may
499 be more practical to send the products to Europe than within the region due to irregular
500 connections). Possible markets and trade structure for organic products from Suriname are
501 presented in Supplementary Material. In order to export organic products to the EU, there is a
502 need to obtain certification through a recognised Certification Body (CB), or achieve an
503 'equivalent country' status. Suriname could collaborate with regional or international CBs in
504 the first instance. Cooperation with an approved CB, such as Bio Latina, could create the
505 necessary expertise for Suriname to at a later date apply for an equivalent country status,
506 Suriname could further collaborate with countries which have achieved equivalent country
507 status, such as Costa Rica and Argentina, in order to gain a better understanding and
508 knowledge of the requirements of EU schemes for the trade of organic products. Once
509 expertise and safe organic farming practices have been acquired, Suriname could pursue an
510 equivalent country status. These efforts will require a longer-term vision for the promotion of
511 safe and organic farming practices.

512

513 3.3. Reducing environmentally harmful practices

514

515 Environmentally harmful practices include both practices that lead to land degradation
516 (e.g. from pollution or physical soil erosion) and practices on land that may result in its
517 unsustainable use, such as extensification. Market research (available on request from The
518 Caribbean Institute³) shows a great concern with pesticide residues in vegetables, also fuelled
519 by the warnings from the Netherlands, which regularly identifies pesticide residues in
520 vegetables imported from Suriname. Suriname is in the top 10 countries with dangerous levels
521 of pesticide residues that export to the Netherlands. At the same time, Surinamese consumers
522 have an increasingly high demand for food without pesticide residues but the supply is very
523 limited and not guaranteed, because there are no standards or controlling body. In that safe
524 food that could eventually lead to creation of organic market offers a promising alternative.

525 Mining is another source of concern in Suriname (WWF, 2012). In Guianas
526 deforestation due to gold mining has seen a two-fold increase in eight years and currently,
527 small scale mining is the largest driver of deforestation mostly in central and eastern
528 Suriname. Mining may contribute to temporary or permanent decreases in tree density and
529 other changes in vegetation structure, and forest degradation affects ecosystem services such
530 as biodiversity conservation, carbon storage, and regulation of hydrological cycles. Although
531 deforestation from gold mining is smaller than impacts from agriculture, it represents the
532 fastest growing driver of forest loss (WWF, 2012). Other adverse impacts of mining include
533 chemical and physical pollution of rivers and streams due to the use of mercury in the process
534 of gold extraction in small-scale mining (WWF, 2012). One of the positive developments in
535 Suriname was the creation of a special Unit (OGS) for controlling and reorganizing the small-
536 scale gold mining sector under the Office of the President (WWF, 2012).

537

538 In the context of the current international debate over pros and cons for biodiversity
539 from agricultural intensification *versus* agroecological matrix (Anderson-Teixeira et al., 2012;
540 Fischer et al., 2011; Hulme et al., 2013; Perfecto and Vandermeer, 2010; Phalan et al., 2012;
541 Quinn et al., 2012; Ramankutty and Rhemtulla, 2012), further investigation into possible
542 development of Surinamese agriculture, which combines both paths, could add an interesting
543 argument into this vivid scientific discussion, especially given that the country preserved high
544 levels of biodiversity. By developing a framework to stimulate organic farming and by
545 working with smallholder farmers, Suriname may benefit from an increased value of its
546 national agriculture, create both alternative and higher incomes (also by investing in high cash
547 products, such as açai), offer an alternative path for rural people, create new job opportunities,
548 achieve food security both in terms of provision and healthier products, among many other
549 benefits. Given that organic farming may in certain circumstances lead to lower yields
550 (Seufert et al., 2012), organic farming is suggested as only one possibility of many for the
551 promotion of sustainable agriculture. The results from focus groups and workshops in
552 Suriname demonstrated that it could be possible to combine implementation of both

³ <http://www.caribbean-institute.org/>

553 sustainable intensification of agriculture (provided that rebound does not follow) on current
554 agricultural areas and more extensive, smaller-scale organic farming.

555
556
557
558
559 *3.4. Conserving ecosystem goods and services*
560

561 Suriname is a unique example of a country that managed to preserve its natural
562 resources. Despite declarations that Suriname wants to protect its natural heritage (ATM,
563 2013) there are concerns that low deforestation rates may not be maintained on account of
564 mining while agriculture and new settlements may destroy mangroves. Indeed biodiversity in
565 general is undervalued in developing countries, wherein development (or conversion) is
566 perceived as a way forward to achieve standards of developed countries. Although strict
567 concession regulation on forests exists, there are fears that implementation of these
568 regulations is often a matter of policy (and politics) and with changing political context,
569 standing forest may not necessarily continue to be a priority.

570 However, by keeping its native forests, supporting low deforestation rates and
571 promoting sustainable development through greener agricultural sector, Suriname is in an
572 extraordinary position to both benefit from increased value of agriculture and from payments
573 for ecosystem services (PES) (Strassburg et al., 2012). As most of Suriname's forests present
574 top levels of both carbon and biodiversity, the country may benefit from so-called 'early-
575 action' REDD+ finance that is already being paid mostly through bilateral agreements.
576 Because REDD+ funds (or other PES schemes) could reach up to US\$ 40 billion per year it
577 may be profitable to pursue a sustainable pathway for agricultural expansion through the
578 routes discussed in this paper. In Suriname, a Climate Compatible Development Agency has
579 already been created, which also falls directly under the Office of the President and is now
580 catalyzing REDD+ readiness in Suriname (WWF, 2012). There are also governmental plans
581 to support institutional strengthening of the National Institute on Environment and
582 Development (NIMOS), currently tasked with guiding impact assessment processes, which
583 should also be combined with accelerated implementation of environmental laws. Other key
584 areas, such as the demarcation of indigenous and Maroon lands, general land use planning for
585 central and south Suriname and the creation of new protected areas should be promoted.

586
587
588
589
590
591 **4. Recommendations and conclusions: towards a landscape approach**

592 The global trade is now moving towards higher-quality products, demanding higher
593 social and environmental standards. The Consumer Goods Forum, an association that brings
594 together over 400 retailers and manufacturers from 70 countries with combined sales of
595 US\$3.1 trillion and nearly 10 million people employed (CGF, 2012), representing a

596 substantial fraction of global agricultural trade, have recently pledged to remove from their
597 supply chains products related to deforestation before the end of this decade. The ability to
598 access these markets by pursuing sustainable agricultural production without deforestation
599 would bring an important competitive advantage to Suriname goods. Sustainable agriculture
600 may also offer an alternative path for rural people and create new job opportunities. Current
601 initiatives towards safe food and existing infrastructure (such as ADRON and CELOS) may
602 provide a starting point for the development of a national sustainable agriculture framework.
603 However, although a range of opportunities exists, there are constraints to overcome and set-
604 up costs would need to be assigned in order to realize ambitious plans towards more
605 sustainable agriculture. Management skills for integrated land management and capacity must
606 be developed, extension should be provided as well as appropriate infrastructure and access to
607 credit. Direct income support through the agro-environmental/rural development programs,
608 marketing and processing support, certification support, producer information initiatives
609 (research, training and advice), consumer education and infrastructure support should be
610 provided for successful development of sustainable agricultural sector. Regarding small-scale
611 farmers (vegetables, fruits and flowers), pressure on land from urbanization paired with the
612 lack of available land due to speculation and political opportunism is also a challenge in
613 addition to lack of policies or government structures to assist this group with new
614 technologies or investments. There is no credit available for these farmers and many are
615 becoming part-time farmers or hobbyists while seeking employment in other sectors. In case
616 of organic farming, due to the lack of inputs, such as biocides and biological soil
617 amendments, it is very difficult to grow organic, even if the desire exists. In addition, in order
618 to enable exports to EU organic markets, Suriname needs to develop technical and legal
619 expertise, which can potentially be acquired through cooperation with Certification Bodies
620 recognized under the EU's equivalence scheme. To this end, liaison should be sought with
621 regional, as well as European organizations, which could provide the necessary technical and
622 policy-relevant know-how. Although increasing productivity and developing organic market
623 undoubtedly pose challenges, they may at the same time create an opportunity for innovative
624 research that could be, given complexity of reconciling protection of nature with
625 development, a landmark example to follow. For example, new approaches to sustainable rice
626 intensification could be tested or practices for organic farming could be investigated.

627 A great challenge facing the future of agriculture is how to substantially increase food
628 production in order to meet future demand while decreasing agriculture's global
629 environmental footprint. Sustainable intensification, closing yield gaps and increasing
630 resource efficiency are necessary strategies towards meeting this challenge. Yet, they must be
631 combined with efforts to halt agricultural expansion. The analyses presented in this paper
632 show that conflict over land can be avoided as long as rice productivity does not stagnate at
633 current levels, suggesting that Suriname already has enough land cleared for agriculture to
634 meet ambitious targets from the rice sector and increase the area dedicated to higher value
635 crops without deforestation. By adopting such a whole-landscape approach for sustainable
636 land use (DeFries and Rosenzweig, 2010; Sayer et al., 2013), an approach that intrinsically
637 incorporates human urge to further develop need to preserve biodiversity and carbon as
638 described in this paper, it may be possible, through planning and context-tailored

639 development of sustainable agriculture to address multiple causes of land demand, avoid
640 adverse effects of competition for land and protect nature.
641

642 **5. Acknowledgements**

643 Tanja Liew and Inez Redjosentono are gratefully acknowledged for their time and
644 invaluable insights into organic farming reality and practice in Suriname. We thank Chiquita
645 Resomardono for coordination of the field trips and assistance with organizing focus groups
646 in Suriname, including the visit in ADRON research station. Armand Moredjo and Fabio
647 Scarano are gratefully acknowledged for their support and useful insights on land-use change
648 in Suriname. We thank all participants of focus groups and workshops for their time and
649 assistance throughout the duration of this study. We gratefully thank Conservation
650 International for the funding provided for this study. Two anonymous Reviewers are
651 gratefully acknowledged for their thorough and constructive review of this paper.
652

653 **6. References**

- 654 ABS, 2010 Department of National Accounts. In Rao Consultants, 2011
655 Alexandratos, N., Bruinsma, J. , 2012. Food and Agriculture Organization. World
656 Agriculture: Towards 2030/2050. The 2012 Revision. ESA Working Paper No. 12-03. FAO,
657 Rome.
- 658 Anderson-Teixeira, K.J., Duval, B.D., Long, S.P., DeLucia, E.H., 2012. Biofuels on the
659 landscape: Is "land sharing" preferable to "land sparing"? Ecological Applications 22, 2035-
660 2048.
- 661 Argyropoulos, C., Tsiafouli, M.A., Sgardelis, S.P., Pantis, J.D., 2013. Organic farming
662 without organic products. Land Use Policy 32, 324-328.
- 663 ATM, 2013. The Ministry of Labour, Technological Development and Environment:
664 Suriname, The Fourth National Report to the Convention on Biological Diversity.
665 Paramaribo, February, 2013.
- 666 ATM, 2012. Ministry of Labour, Technological Development and Environment: Second
667 National Communication to United Nations Framework Convention on Climate Change.
- 668 Bloor M., Frankland J., Thomas M., Robson K. 2001 Focus Groups in Social Research.
669 SAGE Publications, London.
- 670 Bouman, B.A.M., Lampayan, R.M., and Toung, T.P. , 2007. Water Management in Irrigated
671 Rice: Coping with Water Scarcity. International Rice Research Institute. Los Baños,
672 Philippines.
- 673 CIS, 2010. Sebastian Eagleton Meaney, Conservation International Suriname: Assessment of
674 biofuel production impacts on socio-economics in Suriname.
- 675 CSP, 2008. Country Strategy Paper and National Indicative Programme for the period 2008 -
676 2013. Republik of Suriname - European Community, Paramaribo.
- 677 Davidson, E.A., de Araujo, A.C., Artaxo, P., Balch, J.K., Brown, I.F., Bustamante, M.M.C.,
678 Coe, M.T., DeFries, R.S., Keller, M., Longo, M., Munger, J.W., Schroeder, W., Soares-Filho,
679 B.S., Souza, C.M., Jr., Wofsy, S.C., 2012. The Amazon basin in transition. Nature 481, 321-
680 328.

681 de la Rosa, D., Anaya-Romero, M., Diaz-Pereira, E., Heredia, N., Shahbazi, F., 2009. Soil-
682 specific agro-ecological strategies for sustainable land use - A case study by using MicroLEIS
683 DSS in Sevilla Province (Spain). *Land Use Policy* 26, 1055-1065.

684 DeFries, R., Rosenzweig, C., 2010. Toward a whole-landscape approach for sustainable land
685 use in the tropics. *Proceedings of the National Academy of Sciences* 107, 19627-19632.

686 Donald, P.F., 2004. Biodiversity impacts of some agricultural commodity production systems.
687 *Conservation Biology* 18, 17-37.

688 EC, 2012. European Commission. Sustainable agriculture for the future we want.
689 <http://ec.europa.eu/agriculture>.

690 Elmont, R.J., 2010. Adding Value to Raw Rice Bran by (Heat) Stabilization of Rice Bran, a
691 Pre-feasibility Study. Suriname Business Forum. Suriname.

692 Ewers, R.M., Scharlemann, J.P.W., Balmford, A., Green, R.E., 2009. Do increases in
693 agricultural yield spare land for nature? *Global Change Biology* 15, 1716-1726.

694 FAO, 2009. Global agriculture towards 2050. High-level Expert Forum.

695 FAO, 2012a. FAO Food Price Index up 1.4 percent in September, <http://www.fao.org>
696 accessed on March 2013.

697 FAO, 2012b. Towards the future we want. End hunger and make the transition to sustainable
698 agricultural and food systems. Rome, 2012.

699 Fibl, I., 2012. Research Institute of Organic Agriculture and International Foundation for
700 Organic Agriculture. The World of Organic Agriculture.

701 Fischer, J., Batary, P., Bawa, K.S., Brussaard, L., Chappell, M.J., Clough, Y., Daily, G.C.,
702 Dorrough, J., Hartel, T., Jackson, L.E., Klein, A.M., Kremen, C., Kuemmerle, T.,
703 Lindenmayer, D.B., Mooney, H.A., Perfecto, I., Philpott, S.M., Tschardtke, T., Vandermeer,
704 J., Wanger, T.C., Von Wehrden, H., 2011. Conservation: Limits of Land Sparing. *Science*
705 334, 593-593.

706 Foley, J.A., Ramankutty, N., Brauman, K.A., Cassidy, E.S., Gerber, J.S., Johnston, M.,
707 Mueller, N.D., O'Connell, C., Ray, D.K., West, P.C., Balzer, C., Bennett, E.M., Carpenter,
708 S.R., Hill, J., Monfreda, C., Polasky, S., Rockstrom, J., Sheehan, J., Siebert, S., Tilman, D.,
709 Zaks, D.P.M., 2011. Solutions for a cultivated planet. *Nature* 478, 337-342.

710 Foresight, 2011. The Future of Food and Farming, 2011. Final Project Report. The
711 Government Office for Science, London.

712 Friis, C., Reenberg, A 2010. Land Grab in Africa: Emerging Land System Drivers on
713 a Teleconnected World (Glob Land Project, Copenhagen).

714 Gibbs, H.K., Ruesch, A.S., Achard, F., Clayton, M.K., Holmgren, P., Ramankutty, N., Foley,
715 J.A., 2010. Tropical forests were the primary sources of new agricultural land in the 1980s
716 and 1990s. *Proceedings of the National Academy of Sciences of the United States of America*
717 107, 16732-16737.

718 Godfray, H.C.J., Beddington, J.R., Crute, I.R., Haddad, L., Lawrence, D., Muir, J.F., Pretty,
719 J., Robinson, S., Thomas, S.M., Toulmin, C., 2010. Food Security: The Challenge of Feeding
720 9 Billion People. *Science* 327, 812-818.

721 Griscom, B., Shoch, D., Stanley, B., Cortez, R., Virgilio, N., 2009. Sensitivity of amounts and
722 distribution of tropical forest carbon credits depending on baseline rules. *Environmental*
723 *Science & Policy* 12, 897-911.

724 Harvey, M., Pilgrim, S., 2011. The new competition for land: Food, energy, and climate
725 change. *Food Policy* 36, S40-S51.

726 Herrero, M., Thornton, P.K., Notenbaert, A.M., Wood, S., Msangi, S., Freeman, H.A., Bossio,
727 D., Dixon, J., Peters, M., van de Steeg, J., Lynam, J., Rao, P.P., Macmillan, S., Gerard, B.,
728 McDermott, J., Sere, C., Rosegrant, M., 2010. Smart Investments in Sustainable Food
729 Production: Revisiting Mixed Crop-Livestock Systems. *Science* 327, 822-825.

730 Hodgson, J.A., Kunin, W.E., Thomas, C.D., Benton, T.G., Gabriel, D., 2010. Comparing
731 organic farming and land sparing: optimizing yield and butterfly populations at a landscape
732 scale. *Ecology Letters* 13, 1358-1367.

733 Hulme, M.F., Vickery, J.A., Green, R.E., Phalan, B., Chamberlain, D.E., Pomeroy, D.E.,
734 Nalwanga, D., Mushabe, D., Katebaka, R., Bolwig, S., Atkinson, P.W., 2013. Conserving the
735 Birds of Uganda's Banana-Coffee Arc: Land Sparing and Land Sharing Compared. *Plos One*
736 8.

737 IFOAM, 2011. International Federation of Organic Agriculture Movements. How
738 Governments can support participatory guarantee systems (PGS). Policy Brief.

739 Ingram, J., Morris, C., 2007. The knowledge challenge within the transition towards
740 sustainable soil management: An analysis of agricultural advisors in England. *Land Use*
741 *Policy* 24, 100-117.

742 Krueger, T., Page, T., Hubacek, K., Smith, L., Hiscock, K., 2012. The role of expert opinion
743 in environmental modelling. *Environmental Modelling & Software* 36, 4-18.

744 Lambin and Geist, 2006. *Land-Use and Land-Cover Change. Local Processes and Global*
745 *Impacts*. Springer, Berlin.

746 Lambin, E.F., Meyfroidt, P., 2011. Global land use change, economic globalization, and the
747 looming land scarcity. *Proceedings of the National Academy of Sciences of the United States*
748 *of America* 108, 3465-3472.

749 Licker, R., Johnston, M., Foley, J.A., Barford, C., Kucharik, C.J., Monfreda, C., Ramankutty,
750 N., 2010. Mind the gap: how do climate and agricultural management explain the 'yield gap'
751 of croplands around the world? *Global Ecology and Biogeography* 19, 769-782.

752 Meaney, S. 2010. *Assessment of Biofuel Production Impacts on Socio-Economics in*
753 *Suriname*. Report produced for Conservation International Suriname. Mueller, N.D., Gerber,
754 J.S., Johnston, M., Ray, D.K., Ramankutty, N., Foley, J.A., 2012. Closing yield gaps through
755 nutrient and water management. *Nature* 490, 254-257.

756 ORC, 2012. Opera Research Center. Priorities for research and development in EU agriculture
757 - How do we develop Sustainable Intensive Agriculture? Outcome policy Paper. Brussels,
758 March 2012.

759 National Statistics Office, 2013 www.statistics-suriname.org, accessed April 24, 2013).

760 Perfecto, I., Vandermeer, J., 2010. The agroecological matrix as alternative to the land-
761 sparing/agriculture intensification model. *Proceedings of the National Academy of Sciences*
762 *of the United States of America* 107, 5786-5791.

763 Phalan, B., Balmford, A., Green, R.E., 2012. Agriculture as a key element for conservation:
764 reasons for caution. *Conservation Letters* 5, 323-324.

765 Phalan, B., Balmford, A., Green, R.E., Scharlemann, J.P.W., 2011a. Minimising the harm to
766 biodiversity of producing more food globally. *Food Policy* 36, S62-S71.

767 Phalan, B., Bertzky, M., Butchart, S.H.M., Donald, P.F., Scharlemann, J.P.W., Stattersfield,
768 A.J., Balmford, A., 2013. Crop Expansion and Conservation Priorities in Tropical Countries.
769 *Plos One* 8.

770 Phalan, B., Onial, M., Balmford, A., Green, R.E., 2011b. Reconciling Food Production and
771 Biodiversity Conservation: Land Sharing and Land Sparing Compared. *Science* 333, 1289-
772 1291.

773 Powlson, D.S., Gregory, P.J., Whalley, W.R., Quinton, J.N., Hopkins, D.W., Whitmore, A.P.,
774 Hirsch, P.R., Goulding, K.W.T., 2011. Soil management in relation to sustainable agriculture
775 and ecosystem services. *Food Policy* 36, S72-S87.

776 Pretty, J.N., Morison, J.I.L., Hine, R.E., 2003. Reducing food poverty by increasing
777 agricultural sustainability in developing countries. *Agriculture Ecosystems & Environment*
778 95, 217-234.

779 Quinn, J.E., Brandle, J.R., Johnson, R.J., 2012. The effects of land sparing and wildlife-
780 friendly practices on grassland bird abundance within organic farmlands. *Agriculture*
781 *Ecosystems & Environment* 161, 10-16.

782 Ramankutty, G.a., 2004. Land cover change over the last three centuries due to human
783 activities: the availability of new global data sets. *GeoJournal* 61, 335-344.

784 Ramankutty, N., Rhemtulla, J., 2012. Can intensive farming save nature? *Frontiers in Ecology*
785 *and the Environment* 10, 455-455.

786 Rattanasuteerakul, K., Thapa, G.B., 2012. Status and financial performance of organic
787 vegetable farming in northeast Thailand. *Land Use Policy* 29, 456-463.

788 Reidsma, P., Koenig, H.J., Feng, S., Bezlepkin, I., Nesheim, I., Bonin, M., Sghaier, M.,
789 Purushothaman, S., Sieber, S., van Ittersum, M.K., Brouwer, F., 2011. Methods and tools for
790 integrated assessment of land use policies on sustainable development in developing
791 countries. *Land Use Policy* 28, 604-617.

792 Sayer, J., Sunderland, T., Ghazoul, J., Pfund, J.-L., Sheil, D., Meijaard, E., Venter, M.,
793 Boedihartono, A.K., Day, M., Garcia, C., van Oosten, C., Buck, L.E., 2013. Ten principles
794 for a landscape approach to reconciling agriculture, conservation, and other competing land
795 uses. *Proceedings of the National Academy of Sciences of the United States of America* 110,
796 8349-8356.

797 Seufert, V., Ramankutty, N., Foley, J.A., 2012. Comparing the yields of organic and
798 conventional agriculture. *Nature* 485, 229-U113.

799 Smith, P., Gregory, P.J., van Vuuren, D., Obersteiner, M., Havlik, P., Rounsevell, M., Woods,
800 J., Stehfest, E., Bellarby, J., 2010. Competition for land. *Philosophical Transactions of the*
801 *Royal Society B-Biological Sciences* 365, 2941-2957.

802 Strassburg, B., Latawiec, A.E., Anna Creed, Nga Nguyen, Gilla Sunnenberg, Lera Miles,
803 Andrew Lovett, Lucas Joppa, Ralph Ashton, Jörn P. W. Scharlemann, Felipe Cronenberger,
804 Alvaro Iribarrem, 2013. Biophysical suitability, economic pressure and land-cover change: a
805 global probabilistic approach and insights for REDD+. *Sustainability Science DOI*
806 [10.1007/s11625-013-0209-5](https://doi.org/10.1007/s11625-013-0209-5).

807 Strassburg, B., Turner, R.K., Fisher, B., Schaeffer, R., Lovett, A., 2009. Reducing emissions
808 from deforestation-The "combined incentives" mechanism and empirical simulations. *Global*
809 *Environmental Change-Human and Policy Dimensions* 19, 265-278.

810 Strassburg, B.B.N., Kelly, A., Balmford, A., Davies, R.G., Gibbs, H.K., Lovett, A., Miles, L.,
811 Orme, C.D.L., Price, J., Turner, R.K., Rodrigues, A.S.L., 2010. Global congruence of carbon
812 storage and biodiversity in terrestrial ecosystems. *Conservation Letters* 3, 98-105.

813 Royal Society of London, 2009. Reaping the Benefits: Science and the Sustainable
814 Intensification of Global Agriculture

815 Strassburg, B.B.N., Rodrigues, A.S.L., Gusti, M., Balmford, A., Fritz, S., Obersteiner, M.,
816 Turner, R.K., Brooks, T.M., 2012. Impacts of incentives to reduce emissions from
817 deforestation on global species extinctions. *Nature Climate Change* 2, 350-355.

818 Sutherland, W.J., Aveling, R., Bennun, L., Chapman, E., Clout, M., Cote, I.M., Depledge,
819 M.H., Dicks, L.V., Dobson, A.P., Fellman, L., Fleishman, E., Gibbons, D.W., Keim, B.,
820 Lickorish, F., Lindenmayer, D.B., Monk, K.A., Norris, K., Peck, L.S., Prior, S.V., S.V.,
821 Scharlemann, J.P.W., Spalding, M., Watkinson, A.R., 2012. A horizon scan of global
822 conservation issues for 2012. *Trends in Ecology & Evolution* 27, 12-18.

823 Schader, C. Lampkin, N. Christie, M., Nemecek, T., Gaillard, T., Stolze M., 2013 Evaluation
824 of cost-effectiveness of organic farming support as an agri-environmental measure at Swiss
825 agricultural sector level. *Land Use Policy* 31, 196-208

826 Tilman, D., Balzer, C., Hill, J., Befort, B.L., 2011. Global food demand and the sustainable
827 intensification of agriculture. *Proceedings of the National Academy of Sciences of the United*
828 *States of America* 108, 20260-20264.

829 Tilman, D., Cassman, K.G., Matson, P.A., Naylor, R., Polasky, S., 2002. Agricultural
830 sustainability and intensive production practices. *Nature* 418, 671-677.
831 Tilman, D., Socolow, R., Foley, J.A., Hill, J., Larson, E., Lynd, L., Pacala, S., Reilly, J.,
832 Searchinger, T., Somerville, C., Williams, R., 2009. Beneficial Biofuels-The Food, Energy,
833 and Environment Trilemma. *Science* 325, 270-271.
834 Van Passel, S., 2013. Food miles to assess sustainability: A revision. *Sustainable*
835 *Development* 21, 1-17.
836 van Velthuisen, H., Huddleston, B. Fischer, G., Salvatore, M., Ataman, E., Nachtergaele,
837 F.O., Zanetti, M., Bloise, M. (2007) Mapping biophysical factors that influence agricultural
838 production and rural vulnerability. Environment and Natural Resources Series No. 11, FAO,
839 Rome.
840 Wassmann, R., 2010. Proceedings of the Workshop Advanced Technologies of Rice
841 Production for Coping with Climate Change: 'No Regret' Options for Adaptation and
842 Mitigation and their Potential Uptake. International Rice Research Institute. Los Baños,
843 Philippines.
844 World Bank, 2011. Rising Global Interest in Farmland. Can It Yield Sustainable and
845 Equitable Benefits? Washington, DC.
846 WWF, 2012. Living Guianas Report 2012 State of the Guianas Drivers and pressures
847 Towards green economies
848 www.president.gov.sr accessed May 2013
849 Zoomers, A., 2010. Globalisation and the foreignisation of space: seven processes driving the
850 current global land grab. *Journal of Peasant Studies* 37, 429-447.

851

852

853

854

855

856

857

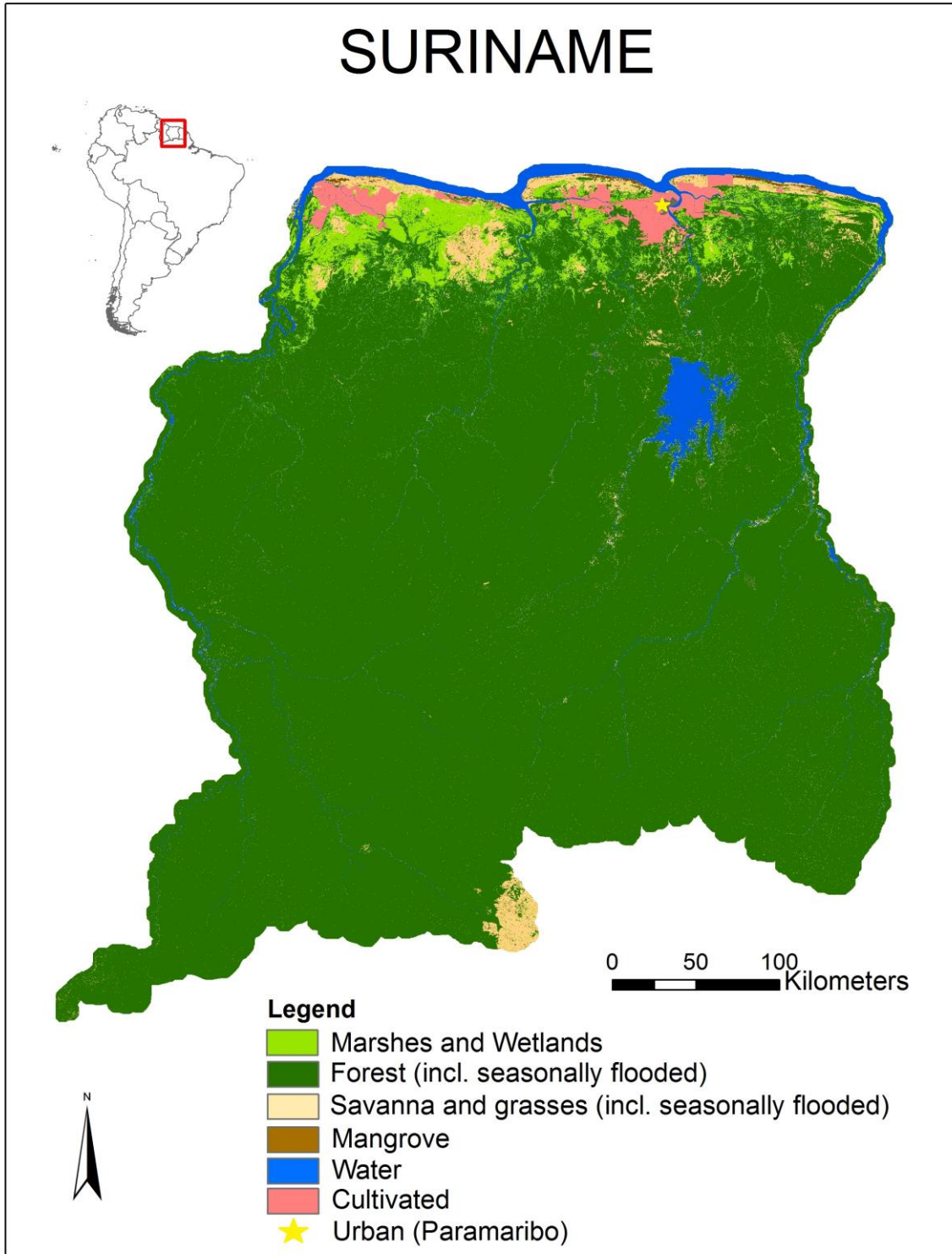
858

859

860

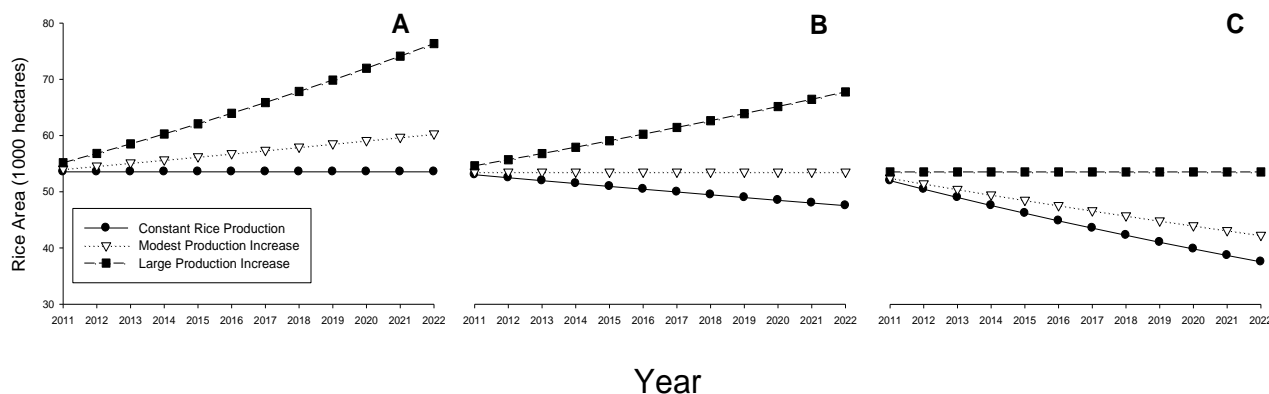
861

862 **Figures**



863

864 Fig. 1. Land use in Suriname. Data source: Conservation International Suriname



865
866 Fig. 2. Area needed for rice production under different production and productivity levels: A
867 – constant productivity (4.23 tonnes per hectare), B – small productivity increase (1% per
868 year, 4.77 tonnes per hectare in 2022), C – large productivity increase (3%; 6.04 tonnes per
869 hectare in 2022). Black bullet represents constant rice production of 227 tonnes, empty
870 inverted triangle corresponds to modest production increase (255 tonnes in 2022), black
871 square relates to large production increase up to 323 tonnes in 2022. Description in subsection
872 3.1.

873 Table 1. Future land productivity scenarios. Rice production and productivity data (based on
874 FAOstat, 2012 and validated during the focus group) in Suriname were used to analyze land
875 availability for a range of productivity scenarios over the next decade. Three scenarios were
876 analyzed: stagnation, where values remain constant until 2022; modest increase, where there
877 is an increase of 1% per annum until 2022; and high increase, where there is an increase of
878 3% per annum until 2022.

		Rice Production Scenarios											
Year		2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Production (1000 t)	Constant	227	227	227	227	227	227	227	227	227	227	227	227
	Modest Increase	229	231	234	236	238	241	243	245	248	250	253	255
	High Increase	233	240	248	255	263	271	279	287	296	305	314	323
Productivity (t/ha)	Constant	4.23	4.23	4.23	4.23	4.23	4.23	4.23	4.23	4.23	4.23	4.23	4.23
	Modest Increase	4.28	4.32	4.36	4.40	4.45	4.49	4.54	4.58	4.63	4.68	4.72	4.77
	High Increase	4.36	4.49	4.63	4.76	4.91	5.05	5.21	5.36	5.52	5.69	5.86	6.04

879

880

881 Table 2. Area available for increase in agricultural products. The spared land can be used for
882 organic agriculture, or devoting to high-cash products, such as açai, or spared for nature.

Area Available for Increase in Agricultural Products in 2022 (hectares)			
	Rice Productivity		
	Constant	Modest Increase	High Increase
Constant Production	15,000	20,497	29,432
Modest Production Increase	8,744	15,000	25,189
High Production Increase	-6,194	1,853	15,000

883