#### 1 Policy options to achieve culturally-aware and environmentally-sustainable tourism in Fiji

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#### Abstract 19

20 Increased visitation rates are expected to further impact ecosystems and local communities 21 depending on them to generate income from tourism. We measure how different sustainable tourism 22 management options of such areas in ways that respect the concept of vanua, the Fijian understanding 23 of the connectiveness of the natural environment, humans and traditions, are perceived by a 24 representative sample of potential visitors of the UK population. We then consider some plausible 25 management options and how these may impact welfare. Results show that prospective UK 26 respondents are willing to donate approximately £73 for a management option that enforces medium 27 restrictions by local communities to enter coastal and marine areas in Fiji, so that vanua is respected., 28 A management option that instead denies access to local communities is not seen favourably by 29 prospective UK visitors to Fiji. In terms of time preference, UK respondents, in particular those with 30 previous experiences of tropical areas, prefer environmental projects that restore and protect coastal 31 and marine ecosystems to be completed as soon as possible. Our findings seem to support the 32 introduction of more sustainable and community-based management practices in Fiji as they appear 33 to increase welfare of visitors respecting local traditions and customs, as long as some access is 34 provided to tourists. Donations from tourists or a change in tourism management from a traditional 35 to a more sustainable practice may support the sustainable development of the local coastal 36 communities in Fiji.

# 38 1. Introduction

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40 International agreements such as the Sustainable Development Goals (SDGs) and The Convention on 41 Biological Diversity (CBD, 2017) set out targets for countries worldwide to seek a more sustainable 42 future. Sustainable tourism may have a significant role within this setting. In September 2015, all 193 43 Member States of the United Nations committed to achieving an aspiring 17 Sustainable Development 44 Goals and 169 associated targets by 2030 (United Nations, 2017). Building on the Millennium 45 Development Goals, the SDGs aim towards a comprehensive agenda that incorporates social, 46 economic and environmental targets, for both developed and developing countries (Hajer et al., 47 2015). Sustainable tourism can contribute directly or indirectly to achieve Goals 8, 12 and 14, which 48 are all associated with all-encompassing and sustainable development (UNWTO, 2016). Therefore, 49 sustainable tourism is an important element in the post-2015 development programme. In fact, the 50 CBD sets out recommendations to promote the relationship between tourism and biodiversity 51 encouraging land-use developments to focus on sustainability as well as endorsing education and 52 capacity building as means of sustainable tourism (Secretariat of the Convention on Biological 53 Diversity, 2004). Private investment and expenditure can therefore be focused particularly on 54 sustainable tourism, especially for Small Island Developing States (SIDS). For example, as set out by 55 SGD 8.9, policies that promote sustainable tourism creating new jobs and promoting local culture are 56 encouraged to be implemented by 2030. Sustainable tourism advocates environmental protection 57 while relying on the environment and natural resources (Pforr, 2001). The term sustainable tourism is 58 defined by Yu et al. (2011) as practices that generate benefits for locals while minimizing negative 59 impacts on the natural environment and local culture. Yu et al. (2011) definition of sustainable tourism 60 include practices such as ecotourism and agri-tourism and is the definition adopted in this paper. 61 Sustainable tourism is presented by the SDGs as a potential means to enhance economic growth, 62 biodiversity protection, and promote and conserve local culture. If the SDGs are to be achieved, 63 examining the preferences of the citizens of western countries, who constitute the majority of SIDS 64 visitors, to engage in sustainable tourism and its related activities is crucial. Understanding the 65 underlining factors affecting visitors' decisions is also fundamental for the future planning of SIDS 66 policy and decision making around sustainable development.

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68 In 2013, tourism expenditure in Pacific SIDS (PSIDS) totalled to US\$1.4 billion, an average of just over 69 US\$1,000 per visitor. Furthermore, in 2014 there were 1.37 million overnight visitor arrivals across the 70 eleven<sup>1</sup> countries in the South Pacific, with Fiji, Papua New Guinea (PNG), Palau, Samoa and Vanuatu 71 making up the top five destinations (Perrottet and Garcia, 2016). PSIDS saw a 2.2% increase in 72 international tourist arrivals between the period 2009-2013 (UNDP, 2014), and in 2017 instead an 73 annual increase of 8.4% (South Pacific Tourism Organisation, 2017). The World Bank (2016) reported 74 a smaller annual growth rate (4,5%) for the area in the period of 2005-2014 than that reported in 75 UNDP (2014); however, this is still higher than the global average growth of tourism of 3.9%.

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In Fiji, for example, tourism is one of the main economic sectors comprising 10% of national GDP (Fiji
 Bureau of Statistics, 2016). Fiji received more than 842,844 visitors in 2017 (Reserve Bank of Fiji, 2018),

79 who spent 1.6 billion Fijian dollars (FJ\$) (approximately US\$0.82 million) across the industry, keeping

<sup>&</sup>lt;sup>1</sup> Papua New Guinea (PNG), Solomon Islands, Vanuatu, Fiji, Tonga, Samoa, Kiribati, Palau, Marshall Islands (RMI), Federated States of Micronesia (FSM) and Tuvalu.

80 employed approximately 119,000 Fijians (MITT, 2018). In Fiji, tourism has replaced sugar as the 81 primary export, making tourism the primary income generator in the country (World Bank, 2015). On 82 the other hand, tourism has been found to have negative environmental consequences (UNWTO and 83 UNEP, 2008) which are not always taken into consideration (Neto, 2003). In particular, species and 84 habitats are negatively impacted by high-impact tourism, where arrivals numbers put stress on the 85 capacities of host areas (Castellanos-Verdugo et al., 2016). In fact, heavy reliance on conventional 86 tourism activities can become a driver for biodiversity loss, which would be at odds with the 87 achievement of the CBD targets. For example, Fiji's mangrove, estuaries, reef and foreshore 88 ecosystems have significantly decreased in size due to tourism development (Bernard and Cook, 89 2015).

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91 Currently, the Fijian government is working on a plan for tourism development called 'Fijian Tourism 92 2021' that aims to set a strategy to develop the country's tourism sector in a sustainable way (Ministry 93 of Industry, Trade and Tourism, 2017). The current draft plan involves 28 strategies, one of which, 94 Strategy n. 20 aims to "Engage in Protection of Reef and Marine Areas". Strategy n.20 is particularly 95 important to Fiji's tourism industry because this is mostly marine and coastal based, but in need for 96 "new legislation to protect the marine environment" (Ministry of Industry, Trade and Tourism, 2017, 97 p. 13). Especially, the draft Fijian Tourism 2021 declares the marine environment as integral to 98 indigenous Fijian lifestyles valued "FJ\$2.5billion (US\$1.15 million) per annum from tourism, as well as 99 commercial, and subsistence fishing activities, and from coastal protection and carbon-storage values" 100 (MITT, 2018, p.65).

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The decision to visit a sustainably managed tourist area has been linked to several factors ranging from tourist satisfaction, previous experiences, an eco-friendly attitudes (Castellanos-Verdugo et al., 2016), to an existent sense of place held by residents of the tourism area (Bricker and Kerstetter, 2006), as well as personal motivations and environmentally responsible behaviours (Kil et al., 2014). Previous studies have discovered that place attachment can be influenced by destination image, attractiveness, involvement and satisfaction as well as psychological factors such as well-being (Mandal, 2016).

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109 Practices that would be more appealing to prospective tourists are examined by identifying 110 prospective tourist' preferences within a sustainable tourism framework and investigating the context 111 for sustainable tourism development in Fiji. Knowledge of these visit-influencing factors is important 112 in the design of policy to trade-off human disturbance on the environment due to tourism practices 113 with the economic returns of tourist's expenditure and the indirect contribution of tourism to the local 114 economy. Failure to address tourists' preferences by tourism developers can negatively affect the 115 sense of place of residents and consequently the quality of the tourism experience for visitors (Bricker 116 and Kerstetter, 2006). We investigate the willingness to pay of UK visitors for different sustainable 117 tourism policy options that could be implemented in Fiji and investigate the temporal preferences of 118 the same sample for sustainable tourism project realisation in Fiji. We conclude our study 119 recommending a possible way forward for sustainable tourism in Fiji inclusive of sustainable 120 development and respectful of cultural and spiritual values of the local coastal communities.

121 2. Literature review

### **123** 2.1 Review of Cultural Ecosystem services

124 To understand the welfare benefits and trade-offs involved in the practice of sustainable development 125 in Fiji we use an ecosystem services (ES) approach. For this analysis we used the framework suggested 126 in the UK National Ecosystem Assessment - Follow-on (UKNEA-FO, 2014). Within this framework, we 127 have identified two benefits of the cultural services category that have not received attention within 128 the ES economic valuation literature: spiritual and cultural well-being, and education. Studies on 129 tourism and recreation in coastal and marine areas, have already received some attention and some 130 valuations exist for different places around the world, including tropical areas (Enriquez-Acevedoa et 131 al., 2018).

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133 Cultural Ecosystem Services (CES) are defined in the Millennium Ecosystem Assessment (MEA, 2005) 134 as "the non-material benefits people obtain from ecosystems through spiritual enrichment, cognitive 135 development, reflection, recreation and aesthetic experiences" (MEA, 2005 p.40). In their CES 136 definition Chan et al. (2011) have also included the attachment that individuals demonstrate with a 137 specific area. CES have been recognized as important (Chan et al., 2012) but they are still lacking 138 influence on policy and decision making (MEA, 2005). CES are expected to play a more important role 139 in cultures where individuals have strong connections to the local environment (MEA, 2005). CES are 140 not to be confused with the services from the creative or cultural industries sector. This sector refers 141 to the industry that relies on products such as souvenirs sold in markets and services offered that are 142 derivatives of local cultures in a region (Throsby, 2015). In fact, in an ES framework such services would 143 be grouped under 'Provisioning' services as they are, or depend on, crafted products of local 144 ecosystems to be used as ornaments such as shells, corals and wood. So far, the focus in the CES 145 assessment literature has been on recreation and scenery and less has been done to examine spiritual 146 values and cultural identity (Chan et al., 2012). This lack of research might be caused by the multitude 147 of definitions of CES existing in the literature (Gould and Lincoln, 2017), their weak linkages to material 148 aspects of human well-being (MEA, 2005), the lack of substitutability with other ES (MEA, 2005) and 149 their intangibility (Milcu et al., 2013) which makes it difficult to assess monetarily (de Groot et al., 150 2005). Another aspect of CES that makes their valuation more difficult is it

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Failure to identify the existence and importance of CES can lead to public discord with negative consequences for local communities and governments (Chan et al., 2012). CES can play an important role in sustainable natural resource management, especially in countries with strong connections between people and their land in terms of cultural significance and inter-and-intra-generational traditions (Pascua et al., 2017), as we have identified for Fiji. Finally, in decision-making, correctly identifying CES can have a positive impact in resource management, benefiting both managers and the local population (Turner et al. 2008).

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### 2.1.1 Tourism and Nature Watching.

Advancements identifying the impact of cultural benefits using economic valuation methods have been made in the literature since the 1980s (e.g. Throsby and Withers, 1983). The MEA (2005) portrays the cultural value of ecosystems as an important determinant on the value of ecosystems. For example, Wright and Eppnik (2016) in their meta-analysis found 48 studies around the world referring to the economic valuation of cultural values published between 1995 and 2015. Most of those studies focused on buildings as historical and cultural heritage sites (e.g. Choi et al., 2010) and much less on the CES provided by natural ecosystems. Nevertheless, recent examples in the literature that value 168 cultural services include values derived from historical natural sites (Melstrom, 2015), agricultural 169 landscapes (van Berkel and Verburg, 2014) and historical landscapes (Melstrom, 2014). In fact, given 170 the difficulties in valuing cultural services, landscape research on aesthetic values can become a good 171 proxy for valuation (Schaich et al., 2010). To preserve natural ecosystems that provide tourism and 172 nature watching benefits within each ecosystem's environmental carrying capacity, restrictions to 173 entry can be introduced (Tuan and Navrud, 2008). General population groups in the Pacific region, 174 such as Australia, have been found willing to accept small increase in fees for the protection of cultural 175 heritage sites but reported negative values for high levels of protection (Rolfe and Windle, 2003). 176 Restrictions in visits are already introduced in Fiji in the cases of shark-diving tourism which can 177 operate in no-take zones (Vianna et al., 2011). Vianna et al., 2011 also report that benefits from such 178 management practices can promote coral reef preservation. Payments to the local community to 179 allow access to their traditional fishing grounds are made through entry fees.

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### 2.1.2 Spiritual and cultural well-being.

183 Intangible aspects of culture and heritage, such as traditional dances, rituals and events, can impact 184 on human well-being and demonstrates a close link to local landscapes and seascapes, suggesting that 185 the local environment cannot be untangled from the spiritual and cultural well-being and aesthetic 186 benefits for visitors and residents alike. Most of the relevant literature has been focusing on the 187 economic impact of heritage and history sites, as well as cultural landmarks, in the local economy (e.g. 188 Bowitz and Ibenholt, 2009) or the valuation of the sites themselves (e.g. Choi et al. 2010; Melstrom, 189 2015). The value of tangible and non-tangible aspects (e.g. visiting and experiencing nature in unison 190 with traditional monuments and artefacts) of an area generate large values to recreationists and to 191 indigenous people (Boxall et al., 2003). For example, Boxall et al. report that prospective recreationists 192 in a nature park in Canada were willing to change their planned route choices to view historical 193 monuments of spiritual value to indigenous population. Experiencing local culture has also been found 194 to be highly important to Westerners visiting 'exotic' locations as they appear to be more interested 195 in less tangible concepts such as cultural experiences than visitors from areas closer to these 196 destinations (Suh and McAvoy, 2005). In Fiji, the commercialisation of vilavilairevo (firewalking) is an example of intangibility that whilst considered an 'iconic' attraction for tourists and an expression of 197 198 cultural heritage by the people of Bega, its traditional value and 'story' is rarely understood by visitors 199 (Stymeist, 1996). Cultural performances, originally performed by indigenous Fijian land-owning 200 communities, are now being performed in hotels and resorts by 'professional' dance troupes as 201 'entertainment' that includes an amalgamation of Pacific cultures (mainly Polynesian<sup>2</sup>), rather than 202 authentically Fijian mekes or traditional dances (Movono, 2018). Accordingly, in Fiji, the cultural 203 experience does not always lead to a cultural enrichment and education. This might be attributed to 204 the commercialised nature of the cultural services offered which are tailored to the expectations of 205 tourists rather than to the real traditions of the area, which has also led to a "loss of identity" in Fiji 206 (Prasad 2014, as seen in Throsby, 2015).

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In an attempt to fill in such gaps in the literature, in the context of Fiji, we consider the well-studiedcultural ecosystem service of 'tourism and nature watching', but we also the cultural ecosystem

<sup>&</sup>lt;sup>2</sup> Referring mainly to the countries of New Zealand, Solomon Islands, Tonga, Tuvalu, Vanuatu, and Samoa.

- service of 'spiritual and cultural well-being. In addition, we aim to test whether restrictions to entry to
- 212 improve the ecosystem services provided by coastal and marine ecosystems in Fiji by reducing human
- 213 impact generates positive welfare changes for prospective UK tourists in Fiji. Finally, we test whether
- 214 introducing more culturally aware management of marine and coastal ecosystems in Fiji to increase
- 215 spiritual and cultural wellbeing benefits and economic welfare of prospective UK tourists.
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# 217 2.2 Review of Community Based Management in Fiji: the example of the Locally

# 218 Managed Marine Areas

219 Countries in South Pacific, such as Fiji (up to 88%) have high percentages of their land under customary 220 tenure which allow rights for access only to specific groups of people. In Fiji, the ecological system 221 has a land (gele) and marine (goligoli) component referred to as one's kanakana or area from where 222 sustenance is derived (Movono, 2018; Ravuvu, 1983). Indigenous Fijians interact with their 223 environment through culturally defined livelihood practices as well as totemic connections which are 224 the foundations of traditional knowledge, pride and identity. People belonging to the same tribe are 225 connected by their totemic affiliations with each other, "through the sharing of a totem tree, totem 226 fish and totem bird, forming a cultural bond that links people to each other, links people to the vanua 227 and the vanua to the people" (Movono, 2018, p.296). Totemic connections are geographically unique, 228 mandate links between people and their natural environment and impart a sense of responsibility and 229 custodianship of the vanua as a system in which indigenous Fijians can cohabit with nature (Movono, 230 2018).

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232 Fiji's ethnic and national identity depends highly on this practice of customary tenure which also has 233 enabled the establishment of "Community Conserved Areas" (CCAs) (Ausaid, 2008). Although CCAs 234 are named differently in the literature, in Fiji for example, one area is described as "Managed Nature 235 Reserve" as seen in Thaman et al. (2016) and others as "Locally Managed Marine Area" (UNDP, 2014), 236 they all reflect a form of managed areas for natural resource use under local or governmental 237 jurisdiction. In the South Pacific region, CCAs designations can either take the form of sacred areas, 238 called 'tabu' (or taboo) areas, or of Marine Protected Areas (MPAs) and Western style parks (Govan 239 et al., 2009). Tabu areas are of particular importance as they refer to bans or temporary closures to 240 areas and have been increasingly used by local populations to counter the increase of external 241 pressures on resources (Govan et al., 2009). These bans usually take the form of temporary bans and 242 closures to fishing areas to users of the natural resources. In Fiji, fishing areas that local communities 243 are given the right to control or own are referred to as 'customary fishing rights areas', or qoliqoli 244 (UNDP, 2014). There are 411 registered *goligoli* in Fiji by the Native Land and Fisheries Commission 245 that span an area of 30,011.09km<sup>2</sup> (Sloan and Chand, 2016). Tabu areas are considered to be more 246 driven by cultural traditions than MPAs which take different forms depending on the country and area 247 they are implemented. MPAs also depend on government intervention and enforcement, sometimes 248 requiring outside interventions (Govan et al., 2009). From a government perspective, in 2005 the Fijian 249 government committed to have at least 30% of inshore and offshore areas under MPA status by 2020 250 (UNDP, 2014).

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The distinction between '*tabu*' areas and MPAs is rather difficult in Fiji. For example, the Locally Managed Marine Areas (LMMAs, sometimes referred to as *Fijian* LMMAs) combine elements from both definitions. LMMAs also do not classify as typical MPAs according to UN-OHRLLS Factsheet (2013) with only 0.10% being classified as such. LMMAs were the first type of community-based management 256 of a resource introduced in Fiji, and were first established in Ucunivanua in 1997 (UNDP, 2014). By 257 2009, 25% of Fiji's inshore area (more than 10 thousand square kilometres) was under LMMA status 258 (UNDP, 2014). LMMAs focus on combining traditional/local knowledge and scientific/expert 259 knowledge and residents operating in the area have a "social, non-legally binding contract" to operate 260 according to the values and objectives of the individual LMMA (Keen and Mahantry, 2006). Despite 261 being locally managed, LMMAs in many cases are dependent on external funding to operate (Keen 262 and Mahantry, 2006). LMMAs have also been seen by locals as helping to increase knowledge of 263 environmental and development issues (Veitayaki et al., 2007), increase cultural awareness and 264 facilitating the maintenance of local culture and traditions (van Beukering et al., 2007) and increase 265 locals' income when operating within a LMMA as compared to an area with no such plans in place 266 (van Beukering et al., 2007). Overall, information is scarce on the economic benefits and costs of 267 LMMAs as local communities do not always engage in monitoring and data collection (Keen and 268 Mahantry, 2006). Similarly, MPAs in Fiji have been established to ensure wildlife conservation while 269 generating income for local communities through the creation of no-take zones (Brunnschweiler, 270 2010) while enabling community empowerment (Farelly, 2010), but the area they cover remains some 271 of the lowest of all SIDS (UNWTO Factsheet, 2013).

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273 Community-based management in harmony with the natural environment is a common occurrence in 274 communities with strong ties between people and place (Pascua et al., 2017). With respect to tourism, 275 the UN's World Tourism Organisation (UNWTO) is highlighting the need to include local communities 276 in decision-making for tourism development while establishing a beneficial interaction between locals 277 and tourists (WTO, 2015). Management of natural resources impacted and utilised by tourism that 278 accounts for CES sits well within the concept of vanua in Fiji, where environmental, social and 279 economic factors coexist with respect for tradition (Crosby, 2002). Indigenous Fijians (i-Taukei) have a 280 special relationship with the vanua which comprises a 'holistic' world view, that perceives humans as 281 part rather than separate from the land (Ravuvu, 1983, p.70). Given their dependency on, and 282 interconnectedness with, the environment, they grow up caring for and protecting their vanua. The 283 following are examples of different types of marine management - community owned resorts such as 284 Wayalailai Ecohaven Resort, Kuata Nature Resort, Botaira Resort, Manta Ray Resort and Barefoot 285 Lodge in the Yasawa Island Group in Fiji that have chosen to implement a traditional tabu rather than 286 MPA in the belief that the community were more likely to comply (Gibson, 2014; LäjeRotuma, 2013). 287 Vatuolailai village on the Coral Coast which is closely linked to the Naviti and Warwick resorts have 288 their own marine park protected through Fijian LMMA and the villagers are well-informed in issues of 289 sustainability and conservation (Movono, 2018).

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291 Managed areas that have vanua concepts in place are found to be beneficial to promote local 292 knowledge (Crosby, 2002; Farelly, 2010), traditions and priorities (Clarke and Jupiter, 2010), increase 293 perceived equity in the distribution of management benefits (Clarke and Jupiter, 2010; Veitayaki, 294 2008) and revitalise local cultural practices (Sroypetch, 2016). Lack of appreciation for vanua principles 295 from tourists is observed to have a negative impact on societal values and behaviours amongst the 296 locals (Sroypetch, 2016). Nevertheless, vanua utilized as a traditional community-based natural 297 resource management tool for CCAs, can be quite complex to implement and it is possible that 298 conflicts arise between customary rules and national laws (Clarke and Jupiter, 2010). Therefore, 299 community-based management that considers the 'resources management systems' of people with 300 different perceptions of the environment, in this case indigenous Fijians (Johannes, 1978), and includes features of culture and tradition, including conflict and dispute settlement protocol, can
 provide an appropriate resource management system that is embedded in a social system observed
 by local communities (Veitayaki, 2008).

# 304 3. Methods

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Grill et al., *under revision* have used a stated preference technique called choice experiment (CE) (e.g.
 Johnston et al., 2017), which is a survey-based technique. We use the results in Grill et al., *under revision*, to estimate welfare changes that respondents derive from different policy options to inform
 the decision maker on how future policies regarding sustainable tourism in Fiji could be implemented.

In CE, respondents are guided through a set of choice situations and, for each of them, are asked to choose their most preferred one between mutually exclusive alternatives representing the different goods/projects under consideration. The choice card in Fig. 1 portrays the choice that respondents faced in Grilli et al., *under revision*. From the statistical analysis of the CE responses we can derive:

- preferences for changes in single attribute of a hypothetical sustainable tourism project in Fiji
   (in Grill et al., *under revision*); and
- welfare changes for different policy options characterised by multiple concurrent changes in attributes to help decision making, for example, to design policies that aim at higher levels of tourism sustainability.

In this study we will expand on the second point, namely analyse welfare changes for different tourism
 policy options. The analysis is based on the preferences for changes in single attributes which are
 extensively explored in Grill et al., *under revision*.

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## 324 Figure 1. Example of a choice card

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The CE in Grilli et al., *under revision* has been administered in 2018 to a national representative sample of 843 UK citizens and results from one of the models therein employed, namely the Multinomial Logit model (MNL), are summarised in Table 1 (see Grilli et al., *under revision* for the full demographic information). The MNL model is a variation of the common logit model and aims to describe the impact of single attributes on the probability of choosing one option versus the others. In the MNL model, the probability for individual *n* of choosing option *i* can be written as:

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- $P_{ni} = \frac{e^{\beta x_{ni}}}{\sum_{j=1}^{J} e^{\beta x_{nj}}}$

where the estimated parameters  $\beta$ , reported in Table 1, describe the relative importance of each attribute *x* in explaining the choices made by respondents when facing the different options in the CE choice cards.

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338 RESULTS

## 340 **Table 1 - Results from the Multinomial Logit model (***Grilli et al.,* under revision**)**

341 Notes: \*\* statistical significance at 5% level, \* statistical significance at 10% level

343 Table 1 reports results for the full sample of UK respondents (Model MNL) and the two sub samples 344 of UK residents who have already visited SIDS (Model MNL-V), and those who have never visited SIDS 345 (Model MNL-NV). From an overall analysis of coefficients, it is possible to rank the attributes that are 346 perceived as most important for designing new tourism policies. The Alternative Specific Constant (ASC) parameter signals that perpetuating the current situation is generally perceived by respondents 347 348 as a negative policy. Results also show that UK residents exhibit stronger preferences for protecting 349 the coral reef, for introducing a more eco-friendly management of tourist accommodations, and for 350 policies guaranteeing the possibility to access and visit local communities. Visitors of SIDS reveal a 351 stronger and significant preference for mangroves and a moderate aversion against access to local 352 communities' areas. These differences highlight the role of knowledge and experience in expecting 353 specific tourism policy changes. Therefore, using this information, prospective sustainable tourism 354 policies in Fiji can be specifically tailored to meet tourists' preferences and needs, considering the 355 trade-offs between different tourism attributes. For a detailed discussion on the difference in 356 preferences between groups see Grilli et al (under revision).

357 Coefficients can be used for policy appraisal purposes to consider the effect of simultaneous changes 358 in single characteristics of hypothetical policy option (Table 1). In this study, this translates in using 359 these coefficients to derive welfare changes values for alternative policy options supporting 360 sustainable tourism management choices in Fiji. We assume these coefficients truly reflect the 361 respondents' preferences for each single attribute and we can simulate how changes in tourism 362 policies influence changes in tourists' welfare (Table 1). The literature of CE describes this as aggregate 363 values that measure the total preferences of the sample or subsample (Train, 2009). The welfare 364 values describe the changes brought by the proposed new sustainable tourism projects as 365 respondents' WTP.

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Since new environmental projects/policies can be implemented in the near as well as in the far future, we also calculate the discount rate representing the individual's time preference for the implementation of the proposed sustainable tourism projects in the CE. This approach used in the CE literature (see, for example, Viscusi et al., 2003) is made possible by the flexibility of CE in terms of estimating the preferences for disaggregated time horizons. The individual discount factor  $\delta$  can be obtained as

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377 where  $cost_n$  is the cost of the policy to be implemented in time *n* (the WTP as derived from the model) 378 and  $cost_0$  is the present cost of the proposed policy (the cost as actually presented to respondents in 379 the CE cards). The individual discount rate (*r*) can be then obtained from the standard discount rate 380 formula as a function of the discount factor

 $\delta = \left(1 + \frac{cost_n}{cost_0}\right)^{1/n}$ 

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- $r = \left(\frac{1}{\delta}\right) 1$

## 383 4. Results

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The monetary amount that prospective tourists would be, on average, willing to donate for the improvement of tourism sustainability in Fiji over the current situation ranges from£0 to £35 (Table 3) . Based on the policy characteristics presented to respondents in the CE (see Figure 1), sustainable tourism policy actions can be grouped in three broad classes:

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- environmental actions, related to enhance natural habitats;
- 390 cultural actions, related to higher protection of cultural traditions and local communities; and
- industry actions related to improvements in the eco-friendly tourism accommodations'
   management.
- 393 On this basis, we assume four possible sustainable tourism policy scenarios as summarised in Table 2. 394

## 395 Table 2 - Characteristics present in the proposed policy scenarios

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397 Considering the parameters (Table 1) we have measured the welfare changes produced by the switch 398 from the current management to four policy scenarios (Table 2). The status quo (the current situation) 399 in our setting that the respondents could decide to maintain, is providing moderate access to LMMAs 400 and natural ecosystems but poor protection of natural habitats and sustainability of tourism 401 accommodations. The different policies (Table. 2) offer one or more changes from the status quo. In 402 particular, we focus on the change (an increase) in the provisioning of ecosystem services from coastal 403 and marine ecosystems in Fiji. These changes in the quantity of services will lead to changes in the 404 probability of satisfying expectation of prospective tourists who are willing to donate a monetary 405 amount. The coefficients (Table 1) define different utility levels and analysing their aggregated effect 406 is fundamental to capture the trade-off between social, environmental and industry's changes. The 407 advantage of the CE is that it captures economic values from goods and services sold in real and 408 hypothetical markets (e.g. more coral reefs in an area can generate higher recreational opportunities 409 through diving and spiritual well-being. While the activity of diving can be priced through the 410 expenditure of an individual going diving, spiritual well-being from interacting with the coral reefs and 411 the consequent changes in human welfare cannot be economically valued. This welfare change 412 measured through respondents' Compensating Variation (CV) equals to the amount that on average 413 respondents are willing to donate to support the different policies (Table 2). Individuals' WTP 414 represent the monetary amount individuals are willing to pay to secure the increase in the provisioning 415 of ecosystem services.

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Table 3 reports the average welfare changes for the four policies (Table 2) for the full sample and thesub-sample of UK residents who have already visited SIDS and those who have not.

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420 Table 3 - Compensating variation (CV) for the possible policy scenarios

## 422 5. Discussion

423 Variations in CV resulting from the introduction of policies that towards a higher protection of natural 424 habitats (Policy 1) and a higher eco-friendly standard required for tourist accommodations (Policy 3) 425 is positive apart from those that never visited SIDS. this means that respondents would generally 426 receive a benefit by moving from the current policy situation to policies improving the environmental 427 sustainability of the tourism sector in Fiji. In particular, UK respondents would be, on average, willing 428 to donate £13.9 to secure the benefits of the environmental improvements produced by Policy 1. This 429 amount increases to £59.4 for respondents who had previously visited a SIDS. In contrast, respondents 430 who have never visited SIDS would not be willing to donate to implement Policy 1.. This result shows 431 that respondents without a direct experience of visiting SIDS do not perceive a benefit from a policy 432 option focused solely on habitat protection. The improvement related to tourist accommodations 433 management in Fiji provided by Policy 3 and encompassing the highest standard of waste 434 management and water and energy savings is positively valued by UK prospective tourists. The 435 average willingness to donate is equal to £35.6, with the amount slightly decreasing to £26.4 for 436 respondents who have visited SIDS and slightly increasing to £39.7 for those who have not. This result 437 is completely reversed with the introduction of Policy 2. This policy scenario aims at preserving Fijian 438 cultural values and traditions by not permitting visitors to access local communities. The null values 439 in Policy 2 indicate respondents have strong preferences against the suggested restriction of access 440 and would not be willing to donate any money to support such policies. Therefore, the possibility to 441 access Fijian local communities is of great importance for prospective tourists. It is interesting to note 442 how the presence or absence of previous experience in visiting SIDS shapes the benefits derived from 443 the different policy options. Respondents who visited SIDS would favour policies providing higher 444 environmental sustainability over the other policy options; respondents who have not visited SIDS 445 would instead prefer policies related to higher industry sustainability (see Grilli et al., under revision, 446 for an in-depth analysis of individual perceptions of different groups).

447

448 The scenario of Policy 4 includes all the sustainability actions proposed, and its introduction would 449 consistently result in a positive change in benefits for UK prospective tourists, with an average 450 willingness to donate for the policy bundle equal to £34.7. However, looking at the respondents' tastes 451 for the single characteristics of possible policies (Table 1), an additional *plausible* policy option, along 452 the lines of those presented in Table 3, could be considered. This policy option would include improved 453 environmental protection, improved management of tourist accommodation to the highest eco-454 friendly standard, and moderate access to visit local communities. For this new policy option, UK 455 prospective tourists would be on average willing to donate £73.4 to secure these benefits, with a 456 willingness to donate of £129.8 for those who already visited SIDS and £50.6 for those who have not. 457 Results of the latest policy option highlight that balancing and accounting for the trade-offs between 458 the different characteristics of a prospective policy would result in higher welfare outcomes linked to 459 the implementation of improvements of tourism sustainability in Fiji.

461 For making a decision among alternative policy options, it might also be useful to investigate when 462 respondents would prefer to see a project carried out. According to the main literature on discounting, 463 the higher the discount rate, the sooner the respondent prefers a project to be realised. Table 4 shows 464 the results of the rates of individual time preference calculated using the data collected through the CE (Table 1). Respondents that visited tropical destinations before, have a high discount rate for the 465 466 project to be implemented within 5 years with a lower discount rate for the implementation of the 467 project towards the end of a first cycle of generations (i.e. 25 years), showing their impatience to enjoy 468 the benefits of the project. This implies that the current generation would enjoy the benefits of the 469 implemented project but would also bear the costs of it. The respondents that never visited a tropical 470 destination also have a positive individual time preference. However, when compared to those that 471 visited tropical areas before, their impatience is definitely lower; for the project being implemented 472 within 5 years they showed a 11.5% discount rate, which is similar to that of 25 years for those that 473 visited tropical areas before (8.6%); the lowest within this group.

474

475 These results are in line with similar literature (for example, see Bateman et al., 2002) and are what 476 we would have expected as the experience of a place educates individuals on its importance, 477 confirming the value of the less tangible cultural ecosystem services. Our results suggest that 478 sustainable tourism projects in Fiji should be implemented sooner rather than later so to satisfy the 479 preferences of those that do visit tropical destinations; respondents that had visited tropical 480 destinations before are in fact willing to donate more for the realisation of strongly sustainable 481 tourism related projects than those that did not because the realisation of those projects will increase 482 their visiting experience as shown in the possible policy scenarios we presented.

483

484 **Table 4 - Individual rates of time preferences by experience of visiting a tropical destination** 

485

486 487

# 6. Conclusions

488 Results show that there is an interest from prospective UK tourists to visit sustainably managed 489 tourism destinations. Monetary valuation of different policy practices with respect to tourism in Fiji 490 was explored, aiming to show how welfare measures such as the WTP of respondents increases or 491 decreases when offered a mixture of options. UK respondents, seen as prospective visitors to Fiji, were 492 found to have strong values when asked to state their preferences and willingness-to-pay for financing 493 sustainable tourism projects in Fiji, as seen by their preferences to personally experience Fijian coastal 494 and marine ecosystems. We examined different policy options, from promoting conservation by 495 enforcing permanent closures in coastal and marine areas to focusing entirely on minimizing the 496 impacts of the tourism sector to the environment. Our proposed policy of a more feasible mix of 497 characteristics, with moderate access for tourists to Fijian communities and marine and coastal 498 resources and a considerable mitigation of human impacts from tourism (through proper waste 499 management in tourist accommodations) yielded the highest CV per person, when compared to the 500 average donation when all projects are considered. Therefore, we find that policies that are directly 501 driven by conservation purposes are not appealing to consumers and do not maximize their welfare. 502 The suggested policies therefore reveal the trade-offs between the natural and social capital, showing 503 how increases in natural capital (more and better quality of CES provided by marine and coastal

504 ecosystems) impact social capital (income and subsequent welfare). Past experiences play a key role 505 in WTP levels, with people who have visited being more willing to pay (i.e. donate) to visit. If barriers 506 to entry in areas with coastal and marine ecosystems were enforced for tourists, respondents would 507 be less willing to donate and visit such destinations. A balanced policy that allows some access to 508 coastal and marine ecosystems, minimises human impacts in hotels, and is realised within a short 509 timeframe yield significantly higher changes in welfare. This result is important because, for example, 510 donations raised among tourists could be used by local LMMAs to subsidise lost income from visits 511 and touristic exploitation of marine and coastal resources towards a more sustainable management 512 instead.

513

514 The use of a plausible policy which takes into account the trade-offs highlighted in our analysis, such 515 as allowing moderate access to local communities by which the CES may not be as preserved as if a 516 total closure was enforced, resulted in the highest welfare values (i.e. WTP). Policies that restrict entry 517 to tourists at specific times of the year may also potentially ensure that *tabu* areas are respected by 518 tourists and local communities would still benefit from income generated by tourism. This might result 519 in Fiji moving away from high-impact tourism that can in turn harm the environment (see Neto, 2003) 520 and instead manage tourist numbers based on ecosystem services being enhanced and maintained, 521 while still being experienced by tourists. The simultaneous protection of cultural and natural assets 522 and enhancement of income from tourism is in line with the findings of the Pacific Strategy report 523 (2014) which highlights that increased visitor expenditure, length of stay, retained income within the 524 region are key to economic growth and involvement of local communities in tourism activities. The 525 report also brought forth the need for conservation of local ecosystems and cultures through an 526 increased protection and sustainable management of key environmental assets and to enhance and 527 protect authentic local cultures through conservation and education. CES such as education and 528 spiritual and cultural well-being were extremely important for prospective tourists as demonstrated 529 by their non-positive preferences when no access to the local communities is allowed (Policy 2).

530

531 Prospective UK tourists have a positive time preference, as reported in Table 4, with those with past 532 experiences of tropical areas being willing to wait much less than those who have never been to SIDS 533 to see a sustainable tourism project realised in Fiji. This highlights the importance and role of past 534 experiences when interacting with natural resources in a tourist setting. Fiji can therefore benefit 535 proportionately more from having UK tourists returning to the country as they are both more willing 536 to pay to sustainably manage of natural resources in the country and willing to still visit if restrictions 537 to enter to areas such as LMMAs exist, while short-term projects should be preferred from policy-538 makers compared to programmes with longer completion time.

539

For economic benefits due to increased welfare of UK tourists to be enjoyed by local communities, clear management rights of coastal and marine resources need to be defined. Rights to enforce bans of entry to define no-take zones in such areas are some examples of management rights. Management rights are not enough to ensure that benefits are enjoyed by local communities as funding allocation needs to be in place as well. A clear set of priorities needs to exist for where funding sourced from tourism is directed to, which criteria should be in place for LMMAs to benefit from tourist-generated income.

547

548 Designating more areas under LMMA status while providing clear management rights can also help

549 Fiji progress towards achieving several SDGs related to the marine and coastal environment, 550 protecting areas of cultural and spiritual significance (as most such areas in Fiji are found in close 551 proximity to coastal and marine areas). SDGs related from assigning protected status to marine areas 552 (SDG 14.5), reinforcing local culture and increasing income from sustainable tourism (SGD 8.9) can be 553 advanced for Fiji by adapting the suggested policies. Finally, in the event of such funding streams 554 becoming available to local communities, the promotion of culture through sustainable tourism as 555 suggested by SGD 8.9 will also be enhanced.

556

557 Making sustainable development work in the tourism sector is the challenge SIDS are facing today. 558 Countries where deep connections between nature, people and spiritual and aesthetic values exist 559 are particularly challenged to address this issue. In Fiji, the vanua principle of understanding and 560 engaging with nature offers a unique opportunity for a growth in sustainable tourism with culturally 561 responsible practices. Such findings come as a re-enforcement of existing practices of community 562 management in Fiji, allowing for a continued and even increased flow of income from tourism while 563 impact on natural resources is minimized. This also ensures that the unique way of Fijians to perceive 564 and interact with nature (vanua) can be preserved and potentially enhanced. LMMAs in Fiji have long 565 been used in Fiji as ways of safeguarding income-generating practices for coastal communities and as 566 means of preserving and respecting local traditions and culture. We suggest that the LMMAs' 567 functioning could benefit from funds paid by international tourists while more management rights are 568 given to local coastal communities to introduce more cultural-appropriate closures to LMMAs, 569 without depriving communities from income generated by tourists. LMMAs have broadly being reliant 570 on government income to operate and if such income can be provided from tourism sources, 571 government income can be freed for other uses. Finally, the trade-offs between different policies can 572 be used by policy makers to explore the margins of acceptability of environment-related policies from 573 prospective tourists, while considering the impact on local populations.

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# 576 Acknowledgements

577 This work was funded under the Commonwealth Marine Economies Programme of the UK Conflict
578 Security and Sustainability Fund. This article was undertaken under the Collaborative Centre for
579 Sustainable Use of the Seas.

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